

COMMONWEALTH OF PENNSYLVANIA
PENNSYLVANIA COMMISSION ON CRIME AND DELINQUENCY

MINUTES OF COMMISSION MEETING
PCCD BUILDING
3101 NORTH FRONT STREET
HARRISBURG, PENNSYLVANIA
September 9, 2015

Before: Josh Shapiro, Esq., Chairman
James E. Anderson, Commissioner
Mark H. Bergstrom, Commissioner
Philip Damiani, Commissioner
Thomas Darr, Commissioner
John P. Delaney, Jr., Esq., Commissioner
Honorable Elizabeth Doyle, Commissioner
Honorable David W. Heckler, Commissioner
Honorable Curtis Jones, Jr., Commissioner
Chief Thomas R. King, Commissioner
Sheriff Bob Kolar, Commissioner
Dennis R. Marion, for Honorable Ted Dallas,
Commissioner
Honorable Edward M. Marsico, Jr., Commissioner
Honorable Matthew B. McConnell, Commissioner (via
conference call)
Dr. Edward B. Michalik, Jr., Commissioner
Honorable Joseph A. Petrarca, Commissioner
James J. Rieland, Commissioner
Delilah Rumburg, Commissioner
Sean R. Ryan, Commissioner
Michael A. Schwartz, Esq., Commissioner
Keith Snyder, Commissioner
Jennifer R. Storm, Commissioner
Honorable Gary Tennis, Commissioner
James E. Turner, Commissioner
John Tuttle, Commissioner
Honorable Michael Vereb, Commissioner
Dr. David W. Volkman, for Honorable Pedro Rivera,
Commissioner
Honorable Randy Vulakovich, Commissioner (via
conference call)
Honorable William F. Ward, Commissioner
Christine Wechsler, Esq., Commissioner
Michele Minor Wolf, Commissioner
Honorable John A. Zottola, Commissioner

Guests

Bruce Beemer, Office of the Attorney General
Lieutenant Colonel Bivens, Pennsylvania State Police
Raymond McGarry
Jerry Spangler, attending with Secretary Tennis

Staff

Linda Rosenberg, Executive Director
Kirsten Kenyon, Director, Office of Research, Evaluation and Strategic Policy Development
Robert Merwine, Director, Office of Criminal Justice System Improvements
Derin Myers, Director, Office of Financial Management and Administration
Lynn Shiner, Director, Office of Victims' Services
John Pfau, Manager, Bureau of Training Services
Carolyn DeLaurentis, Acting Chief Counsel
Bob Ardner
Jeffrey Blystone
Kathy Buckley
Danielle Chubb
Christina Cosgrove Rooks
Chris Epoca
Karri Hull
Holly Koppenhaver
Matthew Leonard
Randi Lorah
Luanne Melia
Kim Nelson
Robert Orth
Charla Plaines
Marcy Szumanski
Jackie Weaknecht

Chairman Shapiro called the September 9, 2015 meeting of the Pennsylvania Commission on Crime and Delinquency (PCCD) to order at 10:02 a.m. A quorum of members was present. Pennsylvania Representative Michael Vereb and Philadelphia City Councilman Curtis Jones, Jr. were sworn in as new Commissioners by Commissioner Zottola. The first order of business was to review the Minutes from the June 10, 2015 Meeting. *Commissioner Darr made a motion to approve the minutes from the June 10, 2015 meeting as submitted. Commissioner Jones seconded the motion and the minutes were approved by unanimous vote.*

The next item on the agenda was the Chairman's Report. Chairman Shapiro introduced and welcomed the two newest members of the Commission, Commissioners Jones and Vereb.

Chairman Shapiro announced the newly established Pennsylvania Law Enforcement Executive Policy Board (LEEP) which was created so there will be a joint voice of law enforcement experts at the highest possible level in the Commonwealth. The initial meeting of LEEP will be held October 28th at the Governor's Residence. The Commission will be kept informed of the work of the Board and any Commissioners interested in learning more or participating on an ad hoc basis are welcomed.

At the last meeting, Commissioner Storm discussed an app for victims. Since then, the Governor's Office of Transformation, Innovation, Modernization and Efficiency (GO-TIME) has selected PCCD staff to work with a student team at Harrisburg Area Community College (HACC) to develop the app before the end of the year. Chairman Shapiro said this will help folks reach out to the victims' organizations doing so much good work in Pennsylvania. Any feedback is welcomed.

Chairman Shapiro said the first round of Justice Reinvestment (JRI) was completed approximately four years ago and the process of expanding upon JRI has recently gotten underway. The Council of State Governments (CSG) and the Pew Research Center will provide resources to sustain the work and to offset the costs borne by the Commonwealth. In order to qualify for this funding all the major leaders of the Commonwealth were required to sign off. JRI will hopefully be kicked off later this year if Pennsylvania is selected. JRI is an important initiative from both the budgetary and criminal justice standpoint and will help ensure the Commonwealth is moving forward in a thoughtful, inclusive, and progressive manner. He will keep the Commission informed as this moves forward.

Chairman Shapiro said there is not much to report in terms of funding for the 2015/2016 budget, although PCCD is thinking ahead to future funding initiatives. Linda Rosenberg and her team recently met with Pennsylvania Director of Planning and Policy John Hanger to discuss areas for increased state funding including: expansion of County Intermediate Punishment (IP); implementation of county pre-trial diversionary programs; and implementation of priorities developed through county Reentry Coalition planning. Chairman Shapiro said conversations with Governor Wolf's administration and both the House and Senate leadership have been very positive, and PCCD is making an effort to ensure that the things it asks for and does are bringing together broad bipartisan coalitions.

Chairman Shapiro discussed some of the work that has been going on in the counties. The County Commissioners Association of Pennsylvania (CCAP) Conference was held in Allegheny County last month and Chairman Shapiro had the opportunity to address the group. CCAP has been integrally involved in the work done at PCCD, and the counties, through the County Justice Advisory Boards (CJABs), have demonstrated increasing interest in engaging with PCCD. One significant area of interest is dealing with the heroin and opioid overdose issue. The counties are all grappling with this and while great work has been done by many different agencies and organizations there is a lack of a coordinated strategy to bring it all together. Pennsylvania Department of Human Services (DHS) Secretary Ted Dallas recently said that the heroin and opioid overdose is now second only to heart disease as the highest killer in Pennsylvania. PCCD is working to organize a conference to create a coordinated response.

Commissioner Tennis noted that to date, municipal police have saved over 300 lives using Naloxone. Because the current crisis is rooted in the over-prescription of opioids, thanks is also due to the National Guard which started picking up prescription opioids from drop boxes in February. So far over 20,000 pounds in prescription drugs have been collected and an estimated one third is opioids. In 2014, the Pennsylvania Department of Drug and Alcohol Programs (DDAP) completed three sets of prescribing guidelines and an additional four sets are currently being developed.

Chairman Shapiro said the National Criminal Justice Association (NCJA) recently held their annual conference in Atlanta and the 2015 President's Award for Excellence in Justice Policy was accepted by Linda Rosenberg on behalf of PCCD for the work the CJABs are doing across Pennsylvania. Finally, Chairman Shapiro said PCCD has been working on its Strategic Plan. The process began by going back to the old plan and requesting input from all the advisory committees. The advisory committee Chairs and PCCD staff met twice to modify the plan. The goal was to create a short document, which identifies the key issues for the agency as a reference point for the committees and the Commission as they make funding decisions. Consideration and approval of the Strategic Plan will be the final action item at today's meeting.

Commissioner Bergstrom distributed a handout on the work the Pennsylvania Commission on Sentencing (PCS) has completed on risk assessment. In 2010 PCS was mandated to develop a risk assessment instrument for use at sentencing. The project consists of two tasks. The first task is the development of a reliable, automated instrument to be used prior to sentencing for all cases. The tool is limited to risk assessment and does not consider need. The second task is the determination of how to best use the tool. The legislation outlined several options and PCS chose to do a quasi-replication of what Virginia did although there are several differences including the scope and scale of instrument use. PCS is now working through how risk should be incorporated into the sentencing guidelines and welcomes any feedback. Commissioner Bergstrom invited anyone with interest to attend a PCS meeting or one of the public hearings.

Secretary Tennis said Pennsylvania has the best Driving Under the Influence (DUI) treatment law in the country. If an individual has a second or subsequent DUI, a high blood alcohol content (BAC) DUI, or seems to have a possible drug or alcohol problem, a full assessment and completed treatment with clinical integrity must be imposed as conditions of parole. Judges are mandated to impose the maximum possible time on the back end of the sentence to increase the time of supervision and allow the individual to participate in treatment and move forward with their recovery. The law also requires that the number of individuals going to treatment and the programs in which they participate must be reported to the Pennsylvania Department of Transportation (PennDOT). Unfortunately, this law is not being enforced. It has been a priority of Commissioner Tennis since he was appointed DDAP Secretary, and DDAP and PennDOT have now developed a partnership on this project. Jerry Spangler, former DA of Somerset County, has been brought on as Project Manager to work county-by-county to see that the law is enforced. The success rate for County IP is over 90 percent for individuals with a DUI because these individuals are highly amenable to treatment. Funding for treatment is always short but 60 percent of the individuals have private health insurance which will, under Act 106, pay for their treatment. There is a bigger impact than just safer highways because many individuals will commit other crimes while under the influence. Over 5,000 individuals currently within the Pennsylvania Department of Corrections (DOC) had a prior DUI, and had the law been enforced perhaps their outcomes would have been different. The CJABs will play a critical role in this initiative, and Commissioner Tennis and Ms. Rosenberg have discussed the possibility of PCCD joining the partnership. An oversight committee has been established to oversee the progress of the project.

Commissioner Marion said forensics is a priority within DHS and its Office of Mental Health and Substance Abuse Services (OMHSAS), with particular focus on the utilization of the state operated

forensic centers. The use of the facilities, most particularly in Norristown, has morphed into something more than it was originally intended. One of the critical functions of Norristown is competency evaluation and restoration for individuals in the justice system. Individuals who have been placed have stayed at Norristown beyond the restoration process period for various reasons. As a result, beds that would typically serve three to four people per year as part of the competency restoration process are now meeting the needs of only one specific individual. Over half of the beds are now in that mode. In response, DHS has gone mobile with competency evaluations to relieve the pressures on local jails. Over the past year nearly 200 individuals have been seen by a psychiatrist at the local county jail and reports are consistently returned to the courts in less than 30 days. Generally, feedback from the courts has been good. Previously, some of those individuals have waited in county jail for up to 120 days just to get an evaluation. The most important thing OMHSAS is focusing on is the opportunity to move folks out of forensic centers and into continuing care environments if necessary. Stepping down is a partial step back to community living or individuals may move on to a different setting for longer-term continuing care. OMHSAS is working closely with the city of Philadelphia on this issue and a group has been established to develop a strategy that meets the needs of the city. OMHSAS would like to move at least 60 individuals to continuing care services to free up those beds within the forensic center. Commissioner Marion will have a more complete report by the December Commission meeting on this active priority. Any Commissioners with concerns based on experience are encouraged to share them with OMHSAS so they can be woven into the planning.

Next on the agenda was the Executive Director's Report. Ms. Rosenberg said in relationship to the budget impasse, current grantees should be okay through September. Beginning in October there will be some problems because PCCD will not be able to reimburse them without an approved budget. PCCD was able to get waivers for some federal and state funds that had unexpended dollars but that will not cover everything that is requested. The federal budget appears to be going through as much difficulty as the state budget. Early on it appeared that the budget bills were moving forward, particularly the Commerce, Justice and Science Appropriations Bill which funds all the justice programs. That bill has come to a halt. The sequester, which imposed spending caps, is being reconsidered after having been suspended for two years. The House version of the bill includes further cuts to the juvenile justice award and to the Community-Oriented Policing Services (COPS) program. On the Senate side, the difference will be made up by tapping into Victims of Crime Act (VOCA) funding to support other victim related programs. It looks like there may be a continuing resolution until the end of the calendar year, then possibly another continuing resolution for the next year.

Ms. Rosenberg said the funding announcement was released for the Endowment Act and 93 applications were received totaling \$6.9 million in requests: \$2.2 million was requested for programs assisting victims; \$2.5 million was requested for Children's Advocacy Centers (CACs); \$1.4 million was requested for direct victims' service organizations; and \$650,000 was requested for training for those who treat victims. Teams are in the process of reviewing and scoring those grants which will then be taken to the Children's Advocacy Center Advisory Committee (CACAC) for review. The recommendations from the advisory committee will be presented to General Assembly leadership and to the Commission for consideration and approval in December. The next funding announcement is targeted for the summer of 2016.

In staffing, Kelley Hodge, the Victim Advocate in Philadelphia and Acting Director of the Office of Juvenile Justice and Delinquency Prevention (OJJDP), has left state service so both of her positions need to be filled. Finally, Ms. Rosenberg discussed the upcoming conferences PCCD is participating in: The National Symposium on Juvenile Justice will be held in September; the James E. Anderson Pennsylvania Conference on Juvenile Justice will be held in November; the Mid-Atlantic States Correctional Association's Veterans Conference will be held in November; the CJAB Coordinators' Conference will be held in September; the Pathways Conference will be held in March; the CJAB Conference will be held in April; the NCJA National Meeting will be held in Philadelphia next summer; and the National Center

for Victims of Crime will also be holding their national conference in Philadelphia in September. Ms. Rosenberg and Bob Merwine are going to Washington D.C. to discuss the Mid-Atlantic Regional Information Sharing (MARIS) system with 12 other states.

The next item on the agenda was the Juvenile Justice and Delinquency Prevention Committee (JJJPC) Report. Commissioner Anderson said at the most recent quarterly meeting JJJPC spent a day and a half working on strategic planning around the disproportionate number of minority youth who come into contact with the juvenile system, known as Disproportionate Minority Contact (DMC), which is one of the core protections under the federal JJDP Act. The committee is working to prepare for the new expectations regarding performance measures and objectives that are likely to come to the states with reauthorization of the federal act.

Pennsylvania has been at the forefront of dealing with DMC issues from the very beginning and is working to maintain that position. The Pennsylvania Youth Survey (PAYS) is being administered throughout the state. In 2013, 342 school districts and 215,000 students participated in the survey. So far this year 345 school districts have registered. The PAYS survey is the primary way information is gathered for use by local communities, policy makers, and schools, as well as state-level agencies. The school districts of Philadelphia and Pittsburgh are still not participating.

1. *Commissioner Anderson made a motion for the approval of four (4) continuation applications requesting a total of \$296,085 in federal Justice Assistance Grant (JAG) funds to support second year continuations of projects initiated under the 2013-2014 JAG Single Solicitation for Local Initiatives. Commissioner Tennis seconded the motion.*

- County Commissioners Association of Pennsylvania, “Juvenile Detention Web-Based Case Management System Pilot” – 2013-JG-06-25234-2 (\$84,820)
- Family Service of Montgomery County, “Montgomery County DMC Diversion Initiative” – 2013-JG-07-25215-2 (\$88,253)
- Mercer County Behavioral Health Commission, Inc., “Motivational Interviewing System Integration Project” – 2013-JG-03-25169-2 (\$43,610)
- Therapeutic Center at Fox Chase (Philadelphia County), “Seeking Safety for Youth in Drug Abuse Treatment” – 2013-JG-05-25351-2 (\$79,402)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, Michalik, Petrarca, Rieland, Rumburg, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro, Commissioner McConnell, Ryan

2. *Commissioner Anderson made a motion for the approval of eight (8) initial applications requesting a total of \$369,482 in Juvenile Justice and Delinquency Prevention (JJDP) funds to support sites in eight counties to move from the Planning Phase of Communities That Care into the Implementation Phase. Commissioner Kolar seconded the motion.*

- Franklin Center of Beaver County, Inc., “Communities That Care Aliquippa Implementation” – 2013-J-03-26216 (\$33,538)
- Healthy Communities Partnership of Greater Franklin County, Inc., “Chambersburg Communities That Care Implementation” – 2013-J-03-26207 (\$50,000)
- Hazelton Integration Project, Inc. (Luzerne County), “Hazelton CTC Implementation Combining Resources” – 2013-J-03-26208 (\$48,356)
- Butler County Commissioners, “Karns City Area School District CTC Implementation” – 2013-J-03-26210 (\$39,505)
- The Council of Southeast Pennsylvania, Inc. (Bucks County), “Neshaminy School District CTC Implementation” – 2013-J-03-26215 (\$50,000)
- Holcomb Associates, Inc. (Chester County), “Latino CTC Implementation” – 2013-J-03-26220 (\$48,083)
- Northeast Berks Main Street Foundation (Berks County), “Kutztown Strong CTC Implementation” – 2013-J-03-26209 (\$50,000)
- Fayette County Drug & Alcohol Commission, Inc., “Fayette County CTC Implementation” – 2013-J-03-26212 (\$50,000)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro, Commissioner Heckler, Ryan

3. *Commissioner Anderson made a motion for the approval of one (1) augmentation request for \$24,865 in JJDP funds to the existing 2015 Juvenile Justice System Enhancement Strategy (JJSES) Training and Technical Assistance project awarded to the Pennsylvania Council of Chief Juvenile Probation Officers. Commissioner Tuttle seconded the motion.*

- Pennsylvania Council of Chief Juvenile Probation Officers, “2015 JJSES Training and Technical Assistance Project” – 2011/12-J-04-25690 (\$24,865)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro

4. *Commissioner Anderson made a motion for the approval of a contract for \$200,000 in JJDP funds for the OJJDP Compliance Database Contract to Computer Aid, Inc. (CAI). Commissioner Tennis seconded the motion.*

- Computer Aid, Inc., “OJJDP Compliance Database Contract” – 2013-J-01-26309 (\$200,000)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro

Next on the agenda was the Mental Health and Justice Advisory Committee (MHJAC) Report.

Commissioner Zottola noted that Dr. Jack Rozel, a member of MHJAC, provided a presentation on the victimization of individuals with mental illness at the most recent MHJAC meeting. Based on his research, people with mental illness are four times more likely to be victims than they are to be perpetrators of crime. Dr. Rozel made the same presentation to the Victims’ Services Advisory Committee (VSAC) in the hopes that the advisory committees can work together to better serve this underserved population. MHJAC is engaged in a strategic planning process. Dr. Kirk Heilbrun of the Pennsylvania Mental Health and Justice Center of Excellence reported on Specialized Behavioral Health training the Center is doing. The Center will be presenting on this topic at the annual Forensic Rights Conference, as well as conducting a pre-conference institute on the lessons learned from the Cross-Systems Mapping process. Staff reported on the delegations of authority for the Naloxone and Vivitrol projects. Fourteen agencies will receive funds for the distribution of Naloxone kits to first responders totaling \$161,809 and seven agencies will receive \$752,318 in funding for the development of Outreach Engagement strategies for individuals at-risk for opioid overdose. Additionally, five agencies will receive funds for the implementation of Vivitrol and Medication Assisted Treatment (MAT) Pilots for county corrections totaling \$1,284,753.

1. *Commissioner Zottola made a motion for the approval of one (1) continuation applications requesting a total of \$104,906 in JAG funds to the Mifflin County Commissioners to support the Mifflin County Breaking the Cycle Program. Commissioner Darr seconded the motion.*

- Mifflin County Commissioners, “Mifflin County Breaking the Cycle Program” – 2013-JG-04-25094-2 (\$104,906)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro

The Victims’ Services Advisory Committee Report was next on the agenda. Commissioner Delaney said VSAC has been involved in an intensive strategic planning process this year focused on the reengineering of VOCA. VSAC has met six times and has an additional three meetings scheduled through the remainder of the year. The committee is faced with the challenge and opportunity to help shape victims services anew in Pennsylvania with the significant increase in federal VOCA dollars. The current VOCA allocation in Pennsylvania is \$17 million, but for the current fiscal year that allocation has been increased to \$77 million. Strategic planning has been based on three assumptions: the 2016 federal allocation will be the same as the 2015 allocation; the foundation upon which the strategy is built should be the creation of a stable and predictable funding mechanism for victim services; and the strategy should be developed in tandem with how funding is provided to support procedural services. VSAC increased funding to current VOCA grantees by 35 percent in recognition of the significant underfunding they have experienced for the last decade, and augmented Rights and Services Act (RASA) and Victims of Juvenile Offenders (VOJO) funding by 35 percent for similar reasons. The committee has been gathering information from many sources in order to make informed decisions. A final VOCA spending plan will be shared with the Commission for review at the December meeting. Chairman Shapiro noted that the work VSAC is doing is critically important and he looks forward to the final report in December.

1. *Commissioner Delaney made a motion for the approval of three (3) second and final year of continuation applications requesting a total of \$267,806 in JAG funds to the SeniorLAW Center, Women’s Resource Center, Inc., and the Pennsylvania Coalition Against Domestic Violence. Commissioner Ward seconded the motion.*

- SeniorLAW Center, “Protecting Older Veterans Who Once Protected Us” – 2013-JG-07-25242-2 (\$125,000)
- Women’s Resource Center, Inc., “Young Adult Domestic & Sexual Assault Intervention” – 2013-JG-07-25401-2 (\$37,830)
- Pennsylvania Coalition Against Domestic Violence, “Lethality Assessment Program Implementation” – 2013-JG-03-25237-2 (\$104,976)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro

2. *Commissioner Delaney made a motion for the approval of one (1) initial application requesting a total of \$457,829 in federal Sexual Assault Services Program (SASP) funds to the Pennsylvania Coalition Against Rape (PCAR) to provide additional resources for the provision of direct services to sexual assault victims. Commissioner Storm seconded the motion.*

- Pennsylvania Coalition Against Rape, “Sexual Assault Services Program” – 2015-SV-01-26238 (\$457,829)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro, Commissioner Rumburg, Wolf

The next item on the agenda was the Children’s Advocacy Center Advisory Committee Report. Commissioner Heckler noted that when the funding announcement for the Endowment Act was released CACAC decided not to fund, at this time, any prevention initiatives which, was one of the approved categories in the legislation. CACAC has decided to work with Dr. Jennie Noll, who currently works for Penn State and is a nationally recognized expert, who has agreed to chair a Research Subcommittee of CACAC to study which approaches work, how prevention programs should be structured, and the evaluation of any programs CACAC initiates. The subcommittee will include several members of CACAC as well as individuals who are not on the committee, both in and outside of Pennsylvania. Any Commissioners interested in participating in the subcommittee should get in touch with Commissioner Heckler or Kirsten Kenyon. CACAC also administers Act 28 funds which were approved to support 24 National Children’s Alliance (NCA) member CACs and 14 developing CACs and Multidisciplinary Investigative Teams (MDITs) on a non-competitive basis. Commissioner Wolf noted that there are so many local programs that do primary prevention work in Pennsylvania and asked if they will be considered for this funding. Commissioner Heckler said any program that has child sexual abuse as its primary objective could be considered for this funding.

1. *Commissioner Heckler made a motion for the approval of two (2) continuation applications requesting a total of \$158,925 in JAG funds to Butler County Alliance for Children and the Centre County Women’s Resource Center to continue supporting the development of a CAC in Butler County*

and continue supporting a victim advocate co-located at both the Centre County CAC and the Women's Resource Center. Commissioner Bergstrom seconded the motion.

- Butler County Alliance for Children, "Operation Child Advocacy Center" – 2013-JG-07-25241-2 (\$99,670)
- Centre County Women's Resource Center, Inc., "CAC Victim Advocate Services" – 2013-JG-07-25413-2 (\$59,255)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro

The Criminal Justice Advisory Committee (CJAC) Report was next on the agenda. Commissioner Vereb thanked Commissioner Damiani for his service as Chair of CJAC and noted that he remains a committed member of the committee. A new subcommittee structure has been introduced. The Pennsylvania Law Enforcement Executive Policy Board (LEEP) was established and the Law Enforcement Subcommittee was dissolved. The Local Technology Workgroup (LTW) has been elevated to a subcommittee of CJAC. The committee discussed several modifications to the CJAB Minimum Operating Standards at the last quarterly meeting. The committee members were surveyed and ranked CJAC's strategies in priority order and discussed next steps. A presentation was given by Kathy Jo Stence from DDAP on Naloxone initiatives which CJAC is supporting.

1. *Commissioner Vereb made a motion for the approval of two (2) initial applications requesting a combined total of \$19,750 in federal JAG funds to support county-based reentry planning efforts. Commissioner Kolar seconded the motion.*

- Erie County Chief Executive, "ECRSSA Data Collection and Analysis" – 2013-JG-06-25962 (\$9,750)
- Fayette County Commissioners, "Evidence Based Practices Plan for Offender Reentry" – 25948 (\$10,000)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro

2. *Commissioner Vereb made a motion for the approval of ten (10) continuation applications requesting a combined total of \$964,449 in JAG funds to support technology improvements and county reentry efforts. Commissioner Anderson seconded the motion.*

- Lancaster County Commissioners, “Advancements for Improved Forensic Investigations” – 2013-JG-06-25106-2 (\$79,712)
- Lehigh County Chief Executive Officer, “RIIC-Gang Intelligence System Enhancements” – 2013-JG-06-25053-2 (\$102,900)
- Luzerne County Council, “Innovative Ways for Law Enforcement to Share Information” – 2013-JG-06-25153-2 (\$89,481)
- Snyder County Commissioners, “SPIRIT-Information Referral and Innovative Technology” – 2013-JG-06-25442-2 (\$102,634)
- Employment Opportunity & Training Center of Northeastern Pennsylvania, “EOTC Reentry Improvement Initiative” – 2013-JG-04-25060-2 (\$103,133)
- Allegheny County Chief Executive Officer, “Adult Probation/Reentry Community Resource Center” – 2013-JG-04-25089-2 (\$105,000)
- Mercyhurst University, “Community Action Plan” – 2013-JG-03-25161-2 (\$90,597)
- Beaver County Commissioners, “BC-Probation” – 2013-JG-04-25174-2 (\$105,000)
- Chester County Commissioners, “Women’s Reentry Assessment And Programming (WRAP-1)” – 2013-JG-04-25228-2 (\$77,992)
- Potter County Commissioners, “Residential Rehabilitation Center” – 2013-JG-04-25416-2 (\$108,000)

Commissioner Marsico noted that he raised a concern at the CJAC meeting regarding one of these applications, which he would expect a county DA to fund during the normal course of business and is not reflective of any new type of technology. Chairman Shapiro agreed that PCCD should be focusing on funding innovative and impactful programs.

With no additional discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro, Commissioner Ward

3. *Commissioner Vereb made a motion for the approval of one (1) augmentation request for \$50,000 in JAG funds to the existing 2015 PA Virtual Training Network project awarded to the Pennsylvania Chiefs of Police Association. Commissioner Marion seconded the motion.*

- Pennsylvania Chiefs of Police Association, “Pennsylvania Virtual Training Network” – 2011-JG-06-25732 (\$50,000)

With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Darr, Delaney, Doyle, Heckler, Jones, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro, Commissioner King

Chairman Shapiro brought the discussion back to the PCCD 2016-2020 Strategic Plan. The goal is for this document to be used at every level to make funding decisions and establish priorities. Commissioner Turner asked why reentry is precluded from the Strategic Plan when it costs Pennsylvania \$2.1 billion per year to incarcerate people and is one of the top CJAB priorities. Ms. Rosenberg said it was not an oversight. Significant reentry work will be done, and staff and the advisory committee Chairs agreed that reentry is included in several of the strategies. Commissioner Turner felt it should be made more of a priority. Commissioner Rieland agreed, noting that unless the Commission makes reentry a priority by highlighting it in the Strategic Plan and committing dollars to it, the Reentry Coalitions will not flourish and expand. It will take a concerted effort by the Commission and the CJABs to make programs like Chairman Shapiro mentioned in Allegheny County a reality. Chairman Shapiro assured the Commission that funding is flowing to reentry and agreed that the absence of the word “reentry” in the Strategic Plan is glaring so they will figure out a way to include it.

Commissioner Rumburg noted that the word “schools” in Goal II.3, “Engage schools in violence prevention and increase the support services provided to those who have been victims of violence in schools” is limiting. So much of what is done is beyond the schools. Chairman Shapiro suggested adding “communities and families” after schools to expand the goal. Commissioner Rumburg agreed.

Commissioner Delaney appreciated the inclusion of the advisory committee Chairs in the process and the attention that was paid to their comments. Commissioner Delaney suggested adding the word “appropriate” before “use” in Goal I.5, “Promote the use and measure the effectiveness of promising approaches and dispositional alternatives.” Commissioner Delaney also suggested adding “especially reentry practices” to the end of the same goal. Commissioner Turner said he would ideally like to see a separate reentry goal added to the Strategic Plan. While it has been much discussed, PCCD has not set any specific policy, direction, or finances toward reentry and it is time. Commissioner Jones said reentry is one of the reasons he fought to be on the Commission. If planning is not done at the state level reentry will continue to consume resources at the local level.

Commissioner Wolf felt that victims’ service providers are lost under Goal II.1, “Enhance the quality and availability of services for victims of crime” which does not specifically call out the local service

providers who have been providing trauma-informed services for so long with so little. Commissioner Delaney assured Commissioner Wolf that this is at the very core of VSAC's work. While the VOCA spending proposal is not yet finalized the committee is considering having two funding streams in the next funding year – one to support the current providers and the other to support new or enhanced service delivery.

Commissioner Shapiro asked the Commission to adopt the Strategic Plan, recognizing a few amendments that staff will work on:

- Addition of the word “appropriate” in **Goal I.5** (i.e. Promote the *appropriate* use and measure the effectiveness of promising approaches and dispositional alternatives);
- Creation of a standalone **Goal I.7** to encompass reentry;
- Addition of “communities and families” to Goal **II.3** (i.e. Engage schools, *communities, and families* in violence prevention and increase the support services provided to those who have been victims of violence in schools).

A motion to adopt the 2016-2020 strategic framework as discussed was made by Commissioner Damiani and seconded by Commissioner Vereb. With no discussion or public comment on the motion, Chairman Shapiro called for a vote. The motion carried with the Commissioners voting as noted:

Voting Aye: Commissioner Anderson, Beemer, Bergstrom, Bivens, Damiani, Delaney, Doyle, Heckler, Jones, King, Kolar, Marion, Marsico, McConnell, Michalik, Petrarca, Rieland, Rumburg, Ryan, Schwartz, Snyder, Storm, Tennis, Turner, Tuttle, Vereb, Volkman, Vulakovich, Ward, Wechsler, Wolf, Zottola

Voting Nay: None

Abstaining: Chairman Shapiro, Commissioner Darr

Chairman Shapiro asked if there was anyone present at the meeting who wanted to make a public comment during the Public Voice portion of the meeting. No one stepped forward to exercise their rights under the Sunshine Law.

The floor was opened for any Closing Commissioner Comments. Commissioner Tuttle noted that Judge Kennedy has a nationally recognized Target 25 program in York County which Commissioner Tennis may be interested in looking into. Commissioner Storm said the Office of the Victim Advocate (OVA) recently launched a partnership with the Pennsylvania State Police (PSP) on Sex Offender Registration, Notifications Act (SORNA) which provides for notifications when an individual is indicated as a sexually violent predator. This was the only post-sentencing notification to victims of crime that did not fall to OVA. Commissioner Storm is confident her office is reaching far more victims than were previously being reached. Pennsylvania is the first state in the country doing anything like this and it is making a significant difference in the lives of victims. Commissioner Bergstrom noted that there may be research opportunities as the MARIS project develops and more states are brought in. Ms. Rosenberg agreed and said she will bring that up at the meeting the following week. Commissioner Rumburg said the PCAR National Sexual Violence Resource Center recently entered into a multi-year, multi-million dollar contract with the NFL to prevent sexual assault and domestic violence.

The next Commission meeting will be held at 10:00 a.m. on Wednesday, December 9, 2015 at the PCCD Offices. The 2016 Commission meetings will be held on Wednesday, March 9, Wednesday, June 8, Wednesday, September 14, and Wednesday December 14 at 10:00 a.m. at the PCCD Offices.

Commissioner Jones made a motion to adjourn which was seconded by Commissioner King. The motion carried unanimously and the meeting concluded at 11:58 a.m.