COMMONWEALTH OF PENNSYLVANIA
PENNSYLVANIA COMMISSION ON CRIME AND DELINQUENCY

MINUTES OF COMMISSION MEETING
PCCD BUILDING
3101 NORTH FRONT STREET
HARRISBURG, PA
June 14, 2017

Before:

Dale Adair, for Honorable Ted Dallas, Commissioner
James E. Anderson, Vice-Chairman
Mark H. Bergstrom, Commissioner
Lieutenant Colonel Lisa Christie for Colonel Tyree Blocker, Commissioner
Philip Damiani, Commissioner
Thomas Darr, Commissioner (via conference call)
John P. Delaney, Jr., Esq., Commissioner
Honorable Elizabeth Doyle, Commissioner (via conference call)
Honorable James J. Fitzgerald, III, Commissioner (via conference call)
Matthew H. Haverstick, Esq., Commissioner (via conference call)
Honorable David W. Heckler, Commissioner
Chief Jeffrey D. Gally, Commissioner (via conference call)
Honorable Curtis Jones, Jr., Commissioner (via conference call)
Chief Thomas R. King, Commissioner (via conference call)
Carol L. Lavery, Commissioner (via conference call)
Honorable Edward M. Marsico, Jr., Commissioner
Honorable Matthew B. McConnell, Commissioner (via conference call)
Dr. Edward B. Michalik, Jr., Commissioner
Edward P. Mulvey, Ph.D., Commissioner
Honorable Joseph A. Petrarca, Commissioner
James J. Rieland, Commissioner
Sean R. Ryan, Commissioner
Michael A. Schwartz, Esq., Commissioner
Honorable Jennifer Smith, Commissioner (via conference call)
Richard D. Steele, Commissioner
James E. Turner, Commissioner
Honorable Mike Vereb, Commissioner
Dr. David Volkman for Honorable Pedro Rivera, Commissioner
David Wade for Honorable Josh Shapiro, Commissioner
Honorable William F. Ward, Commissioner
Michele Minor Wolf, Commissioner
Guests
Sheriff Eric Weaknecht
Tom Maioli

Staff
Derin Myers, Acting Executive Director
Kirsten Kenyon, Director, Office of Research and Children’s Advocacy
Valerie McMahon, Director, Office of Victims Services
Robert Merwine, Director, Office of Criminal Justice System Improvements
Mike Pennington, Director, Office of Juvenile Justice and Delinquency Prevention
Debra Sandifer, Chief Counsel
Jeffrey Blystone
Kathy Buckley
Danielle Chubb
Kathy Clarke
Angi Crater
Chris Epoca
Geoff Kolchin
Holly Koppenhaver
Luanne Melia
Robert Orth
Daisy Pagan
Maddy Roman Scott
Beth Romero
John Pfau
Chuck Risio
Tiana Smith
Marcy Szumanski
Jackie Weaknecht
Vice-Chairman Anderson called the June 14, 2017 meeting of the Pennsylvania Commission on Crime and Delinquency (PCCD) to order at 10:05 a.m. A quorum of members was present. Vice-Chairman Anderson introduced new Commission designees Dr. Dale Adair, David Wade and Lieutenant Colonel Lisa Christie. The first order of business was to review the Minutes from the March 8, 2017 meeting. Commissioner Damiani made a motion to approve the minutes from the March 2017 PCCD meeting as submitted. Commissioner Turner seconded the motion and the minutes were approved by unanimous vote.

In Chairman Ramsey’s absence, Derin Myers provided the Chairman’s Report in combination with the Executive Director’s Report. The Law Enforcement Executive Policy Board (LEEP), co-chaired by Chairman Ramsey and Attorney General Josh Shapiro, met on May 1. The group had significant discussion about its direction for the future, as well as the Naloxone First Responder program. The group will continue to meet at least twice a year, and will also be available to weighs in on issues as they arise. Chairman Ramsey provided testimony to the Senate Judiciary Committee on May 22 regarding mandatory minimum sentencing, although he was not speaking on behalf of the Commission. PCCD does not seek out opportunities to be involved in this way, and recognizes that the Commission has not taken a position on this issue. Mr. Myers said the final report from the second Justice Reinvestment Initiative (JRI-2) is pending release within the next several days. The unanimous recommendations of that group were to streamline some of the sentencing guidelines, and to reinvest money saved by diverting individuals from incarceration. The report will be forwarded to the members of the Commission when it is available. Next, Mr. Myers discussed House Bill (HB) 218, the House budget proposal that has passed the House and presents significant concerns for the criminal justice system in Pennsylvania. HB 218 calls for $800 million in reductions, of which nearly $250 million is justice-related. The total elimination of several line items is of particular concern, including: $18 million for the Intermediate Punishment (IP) program; $18 million for the Juvenile Court Judges’ Commission (JCJC) Grant-In-Aid program; the $10 million JRI appropriation; $16 million for the County Adult Probation Grant-In-Aid program; $8.5 million for the Department of Education Safe Schools funding; $5.5 million to support judges; and $2 million to support the Pennsylvania Commission on Sentencing (PCS). All of the reductions are significant, but the elimination of the IP program is particularly concerning. The IP program has shown significant results and positive outcomes over an extended period of time. On average, 4,700 people are diverted from county or state prison every year through IP. Without IP in place, an estimated 1,100 more people will go to the Pennsylvania Department of Corrections (DOC) every year at an additional cost of $60 million. Up to 20 Drug or DUI Courts could be shut down, and as many as 200 county-based probation officers could be furloughed. Mr. Myers told the Commission that Robert Orth recently completed an evaluation of the Restrictive Intermediate Punishment (RIP) population, a subpopulation within IP who tend to be drug and alcohol dependent, and are found at levels three and four of the sentencing guidelines. Mr. Orth reviewed the findings of that evaluation, which were also shared with the Commission in an infographic titled “Diversion Versus Incarceration.” Commissioner Ward asked if the results of this study have been shared with any legislators. Mr. Myers said the report was just finalized, and PCCD will be sending it out to legislators along with county-specific information. Next, Mr. Myers said the President’s proposed budget was released and presents an additional concern, specifically the withdrawal of $1.3 billion from the Victims of Crime Act (VOCA) fund. If that proposal goes forward, it could set a precedent that would begin the decimation of the fund.

Finally, Mr. Myers thanked PCCD staff for facilitating the recent Criminal Justice Advisory Board (CJAB) and Pathways Conferences. Both events had attendance near 300 people and received wonderful reviews. PCCD grant administration staff were thanked for their work to ensure all the grants were awarded before the end of the fiscal year.

Next on the agenda was the Mental Health and Justice Advisory Committee (MHJAC) Report. Commissioner Ward said MHJAC held its last quarterly meeting on May 9, 2017. Sherry Lerch, a Senior Consultant with the Technical Assistance Collaborative, provided the committee with the findings from
the Mental Health and Justice Housing initiative. MHJAC also heard from Will Engelhardt from the Council of State Governments (CSG) Justice Center regarding the Stepping Up initiative in Pennsylvania. Nationally, 324 counties are participating in this initiative, 13 of which are located in the Commonwealth. The goal of Stepping Up is to have fewer people with mental illness in our jails tomorrow than there are today. The Fifth Annual Statewide Crisis Intervention Training (CIT) Meeting was held in March at the Holiday Inn in Hershey. The first session was a general session with 69 attendees, and the second session was a two-day Train-the-Trainer Workshop on Verbal De-Escalation attended by 26 individuals. Finally, MHJAC engaged in a strategic planning discussion. The committee’s strategic plan and goals were reviewed as ranked by a previously distributed survey. The discussion centered on establishing the top three goals under each of five target areas.

The next item on the agenda was the Children’s Advocacy Center Advisory Committee (CACAC) Report. Commissioner Heckler said the CACAC held its quarterly meeting on May 3, 2017. A planning session was conducted to discuss Endowment Act funding for FY 2017-18 and birth certificate funds from Act 28. The committee has decided to form a Multi-Disciplinary Investigative Team (MDIT) Subcommittee, and will reconvene the Medical Subcommittee to develop a targeted strategy under the Treatment Training category of the Endowment Act.

The Criminal Justice Advisory Committee (CJAC) Report was next on the agenda. Commissioner Vereb noted that CJAC’s quarterly meeting was held on May 10, 2017. The Local Technology Subcommittee (LTS) is working with the Pennsylvania State Police (PSP) and the Pennsylvania Chiefs of Police Association (PCPA) to implement handheld mobile identification devices. CJAC reviewed the goals of its Strategic Plan as ranked in a previously distributed survey. The discussion centered on establishing the top three goals under each of five target areas. The committee discussed the impact of HB 218 and the funding that would directly impact CJAC. Commissioner Vereb editorialized that everyone should take this budget season very seriously and should be in touch with their lawmakers because the criminal justice system is facing significant cuts. Senate Bill (SB) 560 proposes to authorize PCCD to set policies and guidelines for body worn cameras related to projects funded through the Commission. Updates on four delegations of authority are included in the meeting materials. Commissioner Fitzgerald expressed reservations about the psychological and technical training provided to adult probation officers who are receiving weapons through a previously approved delegation of authority. Bob Merwine said the Pennsylvania Board of Probation and Parole (PBPP) leads a Firearms Education and Training Commission (FETC). Any probation officer must first pass the curriculum and all requirements of the FETC before they are allowed to carry a firearm within their county. Similar requirements exist for probation officers outfitted with Tasers.

1. Commissioner Vereb made a motion for the approval of up to $817,520 in Substance Abuse Education and Demand Reduction (SAEDR) funds to the University of Pittsburgh Program Evaluation and Research Unit (Pitt PERU) to support and engage counties in addressing the opioid crisis occurring throughout the Commonwealth through an Opioid Overdose Reduction Technical Assistance Center (TAC). The motion was seconded by Commissioner Heckler.

   - University of Pittsburgh – Program Evaluation Research Unit, “Opioid Overdose Reduction Technical Assistance Center”
   - $817,520

With no discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:

2. **Commissioner Vereb made a motion for the approval of fifteen (15) applications requesting a total of $645,954 in state Justice Reinvestment (JRI) funds. The motion was seconded by Commissioner Marsico.**

At the September 14, 2016 Commission meeting, the Commission delegated authority to the PCCD Executive Director to approve, with the approval of the Chairman of PCCD and the Chairman of CJAC, up to $2.138 million to provide resources for county probation improvement, to support initiatives that are consistent with the County Chief Adult Probation and Parole Officers Association of Pennsylvania Evidence-Based Practices Strategic Plan 2016-2018. PCCD released a competitive solicitation and awarded $831,214 in accordance with this delegation. PCCD utilized a formula-based approach for the distribution of the remainder of the state JRI County Probation funds to be expended by June 30, 2017. As a result of the formula-based solicitation, 47 applications requesting a total of up to $1,383,777 in state JRI funds were received. Thirty-two (32) applications were processed per the delegation and fifteen (15) applications are included in this action item for a total of $645,954.

- Armstrong County Commissioners, “Probation Improvements” – 2016-JC-ST-27907 ($10,000)
- Blair County Commissioners, “Adult Parole and Probation Enhancements” – 2016-JC-ST-27838 ($15,000)
- Clarion County Commissioners, “Probation Improvements” – 2016-JC-ST-27888 ($10,000)
- Delaware County Executive Director, “Delaware County AP&PS Tech and Safety Initiative” – 2016-JC-ST-27856 ($99,993)
- Elk County Commissioners, “Evidence-Based Practices Start Up” – 2016-JC-ST-27868 ($9,951)
- Jefferson County Commissioners, “Strategic Plan Implementation” – 2016-JC-ST-27898 ($9,983)
- Juniata County Commissioners, “County Adult Probation and Parole Improvements” – 2016-JC-ST-27892 ($9,984)
- Lancaster County Commissioners, “Improvements to Lancaster County’s APP” – 2016-JC-ST-27842 ($39,726)
- Lebanon County Commissioners, “Improving Probation Services in Lebanon County” – 2016-JC-ST-27857 ($11,122)
- Lehigh County Chief Executive Officer, “Lehigh County Adult Probation System Improvements” – 2016-JC-ST-27855 ($45,000)
- Perry County Commissioners, “Perry County Adult Probation System Improvements” – 2016-JC-ST-27863 ($5,641)
• Philadelphia City Treasurer, “Strengthening Philadelphia Community Supervision” – 2016-JC-ST-27917 ($249,995)
• Venango County Commissioners, “Court Supervision-Safety Initiative” – 2016-JC-ST-27891 ($10,000)
• Warren County Commissioners, “Warren/Forrest Counties Enhanced Probation EBPs” – 2016-JC-ST-27919 ($20,000)

With no discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:


Voting Nay: None

Abstaining: Vice-Chairman Anderson, Commissioner Doyle

3. Commissioner Vereb made a motion for the approval of one (1) continuation application to support the third year of funding for the Slate Belt Regional Police Department. The motion was seconded by Commissioner Rieland.

This application is a result of the 2015 Regional Police Support competitive solicitation aimed to advance the formation and growth of regional police departments. This is the third and final year of funding per the funding announcement guidelines and the slate Belt Regional Police Department will receive a total of up to $50,000 in Justice Assistance Grant (JAG) funds to support the salary of the Chief of Police.

• Slate Belt Regional Police, “Slate Belt Regional Police” – 2014-JG-01-25934-3 ($50,000)

With no discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:


Voting Nay: None

Abstaining: Vice-Chairman Anderson

4. Commissioner Vereb made a motion for the approval of one (1) augmentation requesting a total of $6,550 in state Justice Reinvestment-County Probation and Parole funds to the Lancaster County Commissioners for their existing award “Adult Probation and Parole MHS Train the Trainer.” The motion was seconded by Commissioner Ward.
These activities are in alignment with the original funding guidelines supporting the Pennsylvania Adult Probation and Parole Evidence Based Practices 2016-2018 Strategic Plan and the implementation and use of the LSI-R.

- Lancaster County Commissioners, “Adult Probation and Parole MHS Train the Trainer” – 2016-JC-ST-27509 ($6,550)

*With no discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:*


Voting Nay: None

Abstaining: Vice-Chairman Anderson

The Victims’ Services Advisory Committee (VSAC) Report was next on the agenda. Commissioner Delaney noted that Office of Victims Service (OVS) staff did a great job with the Pathways Conference, which was attended by 288 individuals from around the state. VSAC’s quarterly meeting was held on May 2, 2017. As part of the committee’s strategic planning process, un-served and under-served populations were identified, one of which was the elderly. OVS and the Pennsylvania Departments of Aging and Human Services are planning four regional symposiums on the intersection of victims’ services and adult protective services to be held over the next few weeks. Commissioner Delaney noted that VSAC has a timeline in which VOCA funds must be expended, and despite the committee’s best efforts to put significant increases out to the field, additional money still must go out. In August, a $32 million competitive funding announcement will be released for new and current victim service providers. In preparation for the release of this funding announcement, VSAC voted to make many additional services eligible for funding, in accordance with federal guidelines. Additionally, because of the vagaries of the state budget process, VSAC believes the Victims of Juvenile Offenders (VOJO) funding is at greater risk now than ever before. The committee agreed to set aside VOCA money to cover whatever budget shortfall may occur up to $2.45 million.

1. Commissioner Delaney made a motion for the approval of one (1) augmentation request for up to $95,249 in federal Victims of Crime Act (VOCA) funds, in order to support the Anti-Violence Partnership (AVP) of Philadelphia, a VOCA recipient specializing in providing trauma therapy for homicide survivors effected by the release of individuals who were sentenced to life in prison for crimes committed as juveniles. The motion was seconded by Commissioner Heckler.

- Anti-Violence Partnership of Philadelphia, “AVP VOCA 2016” – 26645 ($95,249)

*With no discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:*

Voting Nay: None
Abstaining: Vice-Chairman Anderson

2. Commissioner Delaney made a motion for the approval of one (1) victim service program standard, the Credentialed Therapy Standard. The motion was seconded by Commissioner Rieland.

Commissioner Wolf noted that smaller victim service programs in the Commonwealth have not had adequate funding to hire individuals with as high levels of education as the Standard indicates, and she hopes VSAC keeps that in mind when setting the minimum allocations for the counties.

With no additional discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:


Voting Nay: None
Abstaining: Vice-Chairman Anderson

3. Commissioner Delaney made a motion for the approval of one (1) victim service program standard, the updated Civil Legal Services Standard. The motion was seconded by Commissioner Michalik.

With no discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:


Voting Nay: None
Abstaining: Vice-Chairman Anderson

The next item on the agenda was the Juvenile Justice and Delinquency Prevention Committee (JJDPC) Report. Vice-Chairman Anderson said JJDPC held its quarterly meeting on May 4-5, 2017. Eleven recently-appointed members attended that meeting and were updated on what PCCD and JJDPC are doing, as well as the Juvenile Justice System Enhancement Strategy (JJSES) being coordinated by JCJC in the Commonwealth. The committee focused on three potential policy issues: the implications of costs, fines, and fees in the juvenile justice system; the status of crime victim services and support within the juvenile justice system; and the use of the Jefferson County Juvenile Detention Facility in Ohio by several western Pennsylvania counties.

1. Commissioner Steele made a motion for the approval of nineteen (19) applications requesting a total of $2,690,597 in state Delinquency Prevention Programs (DPP) funds to support new implementations, expansions of existing projects, and general support for Big Brother Big Sister affiliates. The motion was seconded by Commissioner Rieland.
• COBYS Family Services, “The Incredible Years (IYS) Program in the ELANCO School District” – 27683 ($149,998)
• Big Brothers Big Sisters of the Lehigh Valley, “BBBS Community-Based Mentoring: Allentown Promise” – 27782 ($69,260)
• The Learning Lamp, “LifeSkills Training Program” – 27791 ($78,595)
• Family Services of Northwestern Pennsylvania, “Big Brothers Big Sisters - Erie and Crawford Counties” – 27737 ($147,302)
• Pennsylvania State University, “Strengthening Families (10-14) Program – 27752 ($102,341)
• Sto-Rox Neighborhood Health Council, “McKees Rocks Triple P Delinquency Prevention Program” – 27682 ($200,000)
• Wesley Spectrum Services, “Aggression Replacement Training in Westmoreland” – 27712 ($130,778)
• Big Brothers Big Sisters of Bradford County, “BBBS Community-Based Mentoring” – 27707 ($80,000)
• Children’s Aid Society of Clearfield County, “Positive Parenting (Triple P) in Jefferson County” – 27671 ($150,000)
• Joseph J. Peters Institute, “Trauma-Focused Cognitive Behavioral Therapy” – 27799 ($192,750)
• Evolution Expressions, Inc., “Trauma-Focused Cognitive Behavioral Therapy” – 27781 ($194,313)
• Big Brothers Big Sisters of Greater Pittsburgh, Inc., “Big Brothers Big Sister” – 27720 ($144,023)
• Bedford County Commissioners, “Strengthening Families (10-14) Program: South Central Pennsylvania” – 27765 ($198,869)
• Family Services of Western Pennsylvania, “The Incredible Years (IYS) Program” – 27751 ($148,778)
• Center for Community Resources, “Karns City CTC: Positive Action Program” – 27767 ($55,028)
• Big Brothers Big Sisters of Bucks County, “BBBS Community-Based Mentoring: Lower Bucks” – 27705 ($150,000)
• Respective Solutions Group, Inc., “The Incredible Years (IYS) Program” – 27761 ($200,000)

With no discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:

Voting Nay: None

Abstaining: Vice-Chairman Anderson, Commissioner Ward

2. Commissioner Steele made a motion for the approval of one (1) application requesting a total of $1,110,000 in state Delinquency Prevention Programs (DPP) funds, Department of Human Services (DHS) funds, and Department of Drug and Alcohol Program (DDAP) funds to the Prevention Research Center at the Pennsylvania State University to support the continuation of the Evidence-based Prevention and Intervention Support (EPIS) Center. The motion was seconded by Commissioner Rieland.

- Pennsylvania State University, “EPISCenter for Prevention Initiatives” – 27929 ($1,110,000)

With no discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:


Voting Nay: None

Abstaining: Vice-Chairman Anderson

Next, was the Constables’ Education and Training Board (CETB) Report. Mr. Merwine said the quarterly meeting was held on May 11, 2017. Constable Fred Contino, who has been a member of CETB since 2007 and Board Chair since 2013, announced his resignation at the meeting. On behalf of PCCD, Mr. Merwine thanked Constable Contino, and acknowledged the years of service he provided to the Board.

The Sheriff and Deputy Sheriff Education and Training Board (SDSETB) Report was next on the agenda. The Board held its quarterly meeting on May 21, 2017. The imbalance between revenues and expenditures in the Training Fund was discussed, as well as the downward trend of the fund balance. By statute PCCD and the Board are required to pay for the training of sheriffs and deputy sheriffs, as well as reimburse the counties for the salary of the training attendees and any additional expenses incurred. SDSETB member Sheriff Eric Weaknecht explained the Board’s recommendation to suspend training reimbursement to the counties, effective July 1, 2017. Sheriff Weaknecht noted that the Sheriff’s Association has current legislation in the General Assembly to increase fees, which have remained unchanged for the past 15 years. The legislation also addresses training needs, and an increase to the surcharge every Sheriff in the Commonwealth charges for civil process to help fund the academy.

1. Commissioner Michalik made a motion to suspend training reimbursements to the counties as of July 1, 2017, for training started on or after that date, until such time as sufficient funds are available to provide for both training and county reimbursements. The motion was seconded by Commissioner Turner.
Commissioner King asked if the Pennsylvania Sheriff’s Association has taken a position on this recommendation. Sheriff Weaknecht said the Association is in agreement with the proposal. Commissioner King said he is supportive of this motion, but believes there should be a mechanism in place to periodically evaluate the status of the Fund and when reimbursement can be restored.

With no additional discussion or public comment on the motion, Vice-Chairman Anderson called for a vote. The motion carried with the Commissioners voting as noted:


Voting Nay: None

Abstaining: Vice-Chairman Anderson

Vice-Chairman Anderson asked if there is any Other Business. Vice-Chairman Anderson repeated the importance of communication with members of the General Assembly, as well as the Governor’s Office, regarding the devastating impact of the budget cuts to the criminal and juvenile justice systems and courts which have already been passed by the House. Commissioner Petrarca noted that the fiscal year ends in 16 days, and reminded everyone that HB 218 was passed on a strictly party-line vote with no discussion or negotiation. Members of the Judiciary and Appropriations Committees realize there is an issue with criminal justice funding, and Commissioner Petrarca is hopeful that the final budget will reflect that. Commissioner Petrarca will also see that the “Diversion versus Incarceration” report is distributed to all his colleagues.

Next on the agenda, Vice-Chairman Anderson asked if there was anyone present at the meeting who wanted to make a public comment during the Public Voice portion of the meeting. No one stepped forward to exercise their rights under the Sunshine Law.

The next Commission meeting will be held at 10:00 a.m. on Wednesday, September 13, 2017 at the PCCD Offices.

Commissioner Ryan made a motion to adjourn which was seconded by Commissioner Vereb. The motion carried unanimously and the meeting concluded at 11:41 a.m.