

CONSTABLES

A REPORT ON TRAINING & COURT WORK

3-YR REPORT PERIOD

2016-2018

ABOUT

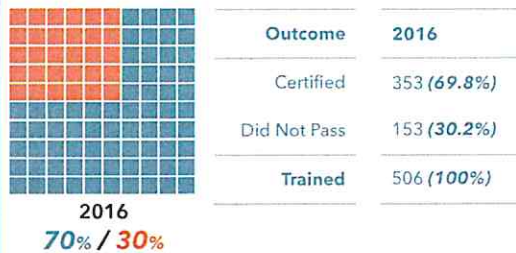
The Constables' Education and Training Board (CETB) trains and certifies the Commonwealth's constables and deputy constables. Training consists of basic and firearms education, leading to certification to perform judicial duties and receive payment. The Board operates with the oversight and staff support of the Pennsylvania Commission on Crime and Delinquency (PCCD), and is funded via surcharges assessed to District Judge offices, county courts, and prothonotaries for services rendered by Constables. For the last decade, the Board's annual expenditures have exceeded revenue due to various factors. The Board and PCCD have discussed and extensively researched the collection of the surcharge, which is dependent on the fee being properly assessed and fully collected on court work by constables. The research found a flat to slight decrease in the assessment and collection of the surcharge. PCCD does not control the assessment and collection of the surcharge.

NEWLY CERTIFIED CONSTABLES 2016

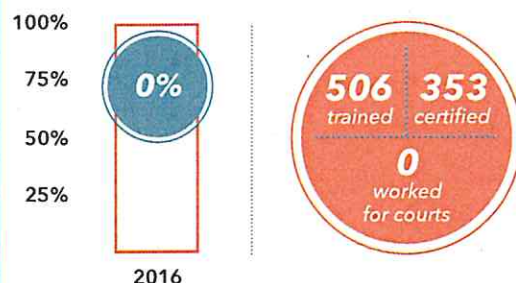
506 newly elected/appointed constables and deputy constables were trained in 2016, the first year of their term of office. Of those trained, 353, or nearly 70%, were certified to work for the courts. None of the newly certified constables performed court work in 2016.

CERTIFICATION RATE to work for courts

■ CERTIFIED vs. ■ DID NOT PASS TRAINING



COURT WORK newly certified constables



TRAINING AND COURT WORK STATISTICS

CERTIFIED CONSTABLES trained to work for courts



WORKED FOR COURTS based on constables trained

■ WORKED vs. ■ DID NOT WORK



CONSTABLE MULTI-YEAR COURT WORK based on 2016 trainee cohort

■ WORKED vs. ■ DID NOT WORK



KEY TAKEAWAYS certified constables trained to work for courts

50% • certified constables in 2018 not working for courts

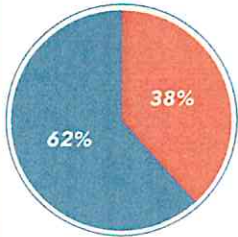
100% • newly certified constables in 2016 didn't work for courts

CONSTABLE COURT WORK COUNTY ANALYSIS

LOCATION OF COURT WORK: 2016-2018

UNIQUE CONSTABLES working for courts

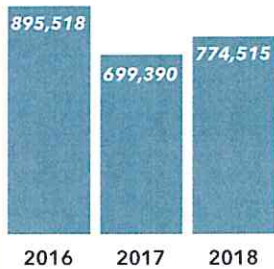
■ DUPLICATE vs. ■ UNIQUE



857

2,239 constables worked for the courts during the three years, but only 857 (38%) were unique.

YEARLY DOCKETS based on court work



3 YR CHANGE

CONSTABLES WORKING top 10 counties

MAP OF TOP 10 COUNTIES

UNIQUE CONSTABLES



659

of 857 unique constables, or 3 out of every 4 worked in the top 10 counties.

UNIQUE CONSTABLES WORKING IN TOP 10 COUNTIES



TOP 10 COUNTIES: UNIQUE CONSTABLES WORKING

TOP 10 COUNTIES: TOTAL DOCKETS

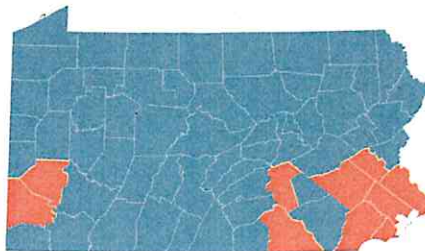
Allegheny	242 (28.2%)
Dauphin	147 (17.2%)
Montgomery	145 (16.9%)
Chester	143 (16.7%)
Columbia	140 (16.3%)
Lebanon	134 (15.6%)
Centre	133 (15.5%)
Lancaster	125 (14.6%)
Blair	123 (14.4%)
Berks	117 (13.7%)



980,817 dockets, or 41.4% of all dockets came from 659 unique constables working in the top 10 counties.

3 YEAR COURT WORK: TOP 10 COUNTIES based on dockets

MAP OF TOP 10 COUNTIES



County	3 Year Dockets
Allegheny	302,995 (28.2%)
Montgomery	210,686 (8.9%)
Delaware	206,894 (8.7%)
York	160,688 (6.8%)
Berks	157,450 (6.6%)
Bucks	126,107 (5.3%)
Lehigh	114,258 (4.8%)
Dauphin	91,012 (3.8%)
Washington	86,571 (3.7%)
Chester	84,622 (3.6%)

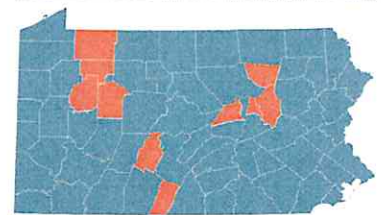
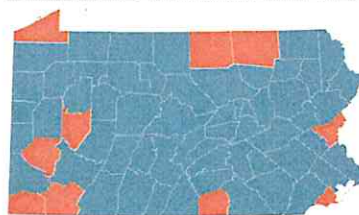
TOP 10 COUNTIES: 65% OF ALL DOCKETS



CONSTABLE WORK LOCATION home county vs. out of county

PERCENT OF CONSTABLES WORKING IN HOME COUNTY: TOP 10 COUNTIES

PERCENT OF CONSTABLES WORKING OUT OF COUNTY: TOP 10 COUNTIES



County	Constables Working In Home County
Adams	14 (58.3%)
Greene	5 (55.6%)
Allegheny	134 (55.4%)
Delaware	41 (49.4%)
Fayette	22 (46.8%)
Erie	16 (43.2%)
Northampton	27 (42.2%)
Bradford	5 (41.7%)
Tioga	5 (41.7%)
Armstrong	8 (36.4%)

County	Constables Working Out Of County
Forest	5 (100%)
Fulton	3 (100%)
Sullivan	12 (100%)
Columbia	139 (99.3%)
Clarion	78 (98.7%)
Jefferson	110 (97.3%)
Union	24 (96.0%)
Blair	117 (95.1%)
Warren	53 (94.6%)
Montour	15 (93.8%)

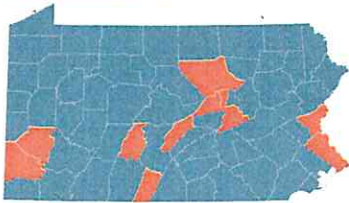
PERCENT OF TOTAL DOCKETS: WORKING IN HOME COUNTY VS OUT OF COUNTY



DOCKET TYPES AND SERVICE ASSESSMENTS: 2016

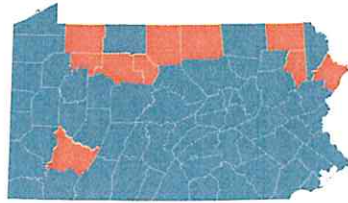
CRIMINAL, CIVIL, AND OTHER DOCKETS based on the percent of docket types in counties

PERCENT OF CRIMINAL DOCKETS IN COUNTY: TOP 10 COUNTIES



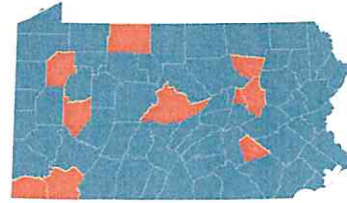
County	Criminal Dockets
Fulton	32 (58.2%)
Lycoming	1,300 (22.1%)
Union	56 (17.2%)
Northumberland	540 (14.4%)
Blair	465 (10.0%)
Bucks	4,870 (9.5%)
Washington	789 (9.4%)
Allegheny	4,016 (7.8%)
Northampton	1,657 (7.1%)
Mifflin	61 (6.9%)

PERCENT OF CIVIL DOCKETS IN COUNTY: TOP 10 COUNTIES



County	Civil Dockets
Forest	1 (100%)
Cameron	13 (84.6%)
Pike	794 (31.4%)
Potter	98 (28.6%)
Westmoreland	2,656 (22.4%)
Elk	176 (18.2%)
Warren	675 (17.0%)
Susquehanna	207 (16.9%)
Tioga	589 (14.4%)
Lackawanna	2,721 (13.8%)

PERCENT OF OTHER DOCKETS IN COUNTY: TOP 10 COUNTIES



County	Other Dockets
Sullivan	27 (100%)
Columbia	933 (99.9%)
Venango	3,238 (99.1%)
Centre	3,758 (97.9%)
Montour	586 (97.5%)
Greene	2,632 (97.4%)
Fayette	10,324 (96.7%)
McKean	1,376 (96.5%)
Lebanon	9,212 (96.5%)
Armstrong	1,628 (96.2%)

QUICK STATS

1,723,658

Service assessments on 543,430 unique dockets.

3.2/Docket

Average service assessments.

3% Criminal

3% (17,341) of dockets statewide.

6% Civil

6% (32,511) of dockets statewide.

91% Other

91% (493,578) of dockets statewide were "Other": traffic, non-traffic, etc.

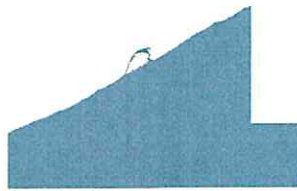
SELECTED COUNTY PROFILES based on docket types and service assessments in 2016

ALLEGHENY COUNTY



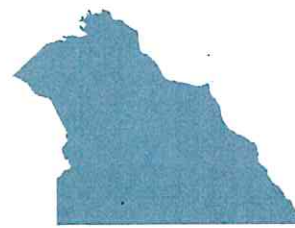
Allegheny	Total
Dockets	51,719 (100%)
Criminal	4,016 (7.8%)
Civil	2,947 (5.7%)
Other	44,756 (86.5%)
Svc. Assess.	202,867 (3.9/docket)
Criminal	24,417 (6.1/docket)
Civil	9,755 (3.3/docket)
Other	168,695 (3.8/docket)

ERIE COUNTY



Erie	Total
Dockets	11,691 (100%)
Criminal	448 (3.8%)
Civil	916 (7.8%)
Other	10,327 (88.3%)
Svc. Assess.	46,717 (4.0/docket)
Criminal	2,423 (5.4/docket)
Civil	2,982 (3.3/docket)
Other	41,312 (4.0/docket)

YORK COUNTY



York	Total
Dockets	32,210 (100%)
Criminal	1,151 (3.6%)
Civil	2,546 (7.9%)
Other	28,513 (88.5%)
Svc. Assess.	100,018 (3.1/docket)
Criminal	5,181 (4.5/docket)
Civil	7,916 (3.1/docket)
Other	86,921 (3.0/docket)

DELAWARE COUNTY



Delaware	Total
Dockets	42,514 (100%)
Criminal	11 (0.0%)
Civil	2,315 (5.4%)
Other	40,188 (94.5%)
Svc. Assess.	117,631 (2.8/docket)
Criminal	31 (2.8/docket)
Civil	7,163 (3.1/docket)
Other	110,437 (2.8/docket)

KEY FINDINGS

- The number of constables trained to work for the courts declined by 9.2% from 2016 to 2018.
- Of those trained, 44.1% in 2016, 47.4% in 2017, and 49.1% in 2018, did not perform any court work. The data is trending towards an increased percentage of constables not performing court work in 2019 and beyond.
- The 2016 constable trainee cohort was analyzed longitudinally to ascertain the 3 year court-work rate of all trainees — essentially tracking which constables continued to work for the courts through 2018. In 2016, nearly 56% of trained constables worked for the courts. By 2018, the 821 constables working for the court in 2016 decreased to 641, a reduction of 22%. Only 44% of all 2016 trainees continued to work for the courts in 2018.
- An analysis of 506 newly elected and appointed constables found that 30% (153) of the trainees did not pass training, and therefore were not certified. Of the remaining 70% (353) of newly certified constables, no evidence of performing court work was found in 2016, 2017, or 2018.
- 857 unique constables were identified as having performed court work during the three years. While 2,239 constables were trained and performed court work between 2016 to 2018, only 38% were unique constables.
- Of the 857 unique constables performing court work, 3 out of every 4, or 77% (659), worked in the top 10 counties based on the percentage of unique constables working there. The top 10 counties included Allegheny with 28% of all unique constables working there, followed by Dauphin, Montgomery, Chester, Columbia, Lebanon, Centre, Lancaster, Blair, and Berks. While 77% of all unique constables worked in these counties, the counties represented 41% of all executed dockets, suggesting that constable saturation in some of those counties may be occurring.
- Similar to the number of trained constables decreasing, so too did the number of executed dockets from 2016 to 2018. During the three years, dockets decreased by 13.5%. As court work, particularly dockets, yields a surcharge to the CETB to help fund constable education/training, the implication is that a decrease in court work may lead to a decrease in revenue to the CETB.
- During the three years, 10 counties (Allegheny, Montgomery, Delaware, York, Berks, Bucks, Lehigh, Dauphin, Washington, and Chester) accounted for 65% of all dockets. 56 counties accounted for the remaining 35%.
- The vast majority of all dockets (89%) came from constables working in their home county. Only 11% of dockets came from constables working outside of their home county.
- 1,723,658 service assessments were made by constables on 543,430 unique dockets in 2016, for an average of 3.2 service assessments per docket.
- In 2016, 3% of all dockets were criminal, 6% were civil, and the remaining 91% were for other categories, mainly traffic (53.8%), non-traffic (17.8%), and landlord/tenant (18.2%). The conclusion is that statewide, constables are executing civil dockets at twice the rate of criminal dockets, non-traffic or landlord/tenant dockets at three times the rate of civil dockets, and traffic dockets at over three times the rates of either non-traffic or landlord/tenant dockets. From end to end, constables are executing traffic dockets at nearly eighteen times the rate of criminal dockets.

DATA ANALYSIS, GRAPHICS, AND REPORT PREPARED BY:

Robert Orth & Charles Gartside

On behalf of the Pennsylvania Commission on Crime and Delinquency

TABLE OF UNIQUE CONSTABLES WORKING AND DOCKETS, BY COUNTY: 2016-2018

INSTRUCTIONS for how to interpret the data below

The table below displays county statistics on the reported dockets executed and the number of unique constables working within a county.

Example interpretation: 242 unique constables, or 28.2% of all unique constables, worked for the courts within Allegheny County. Collectively, the 242 constables executed 16,890 dockets, or 12.8% of all statewide dockets during the three year period.

County	Unique Constables	Dockets	County	Unique Constables	Dockets
Adams	24 (2.8%)	16,890 (0.7%)	Lackawanna	56 (6.5%)	11,747 (0.5%)
Allegheny	242 (28.2%)	302,995 (12.8%)	Lancaster	125 (14.6%)	38,714 (1.6%)
Armstrong	22 (2.6%)	6,916 (0.3%)	Lawrence	29 (3.4%)	11,365 (0.5%)
Beaver	74 (8.6%)	29,519 (1.2%)	Lebanon	134 (15.6%)	49,529 (2.1%)
Bedford	28 (3.3%)	3,991 (0.2%)	Lehigh	100 (11.7%)	114,258 (4.8%)
Berks	117 (13.7%)	157,450 (6.6%)	Luzerne	93 (10.9%)	78,978 (3.3%)
Blair	123 (14.4%)	24,566 (1.0%)	Lycoming	106 (12.4%)	7,208 (0.3%)
Bradford	12 (1.4%)	6,156 (0.3%)	McKean	20 (2.3%)	6,194 (0.3%)
Bucks	115 (13.4%)	126,107 (5.3%)	Mercer	22 (2.6%)	10,830 (0.5%)
Butler	62 (7.2%)	16,285 (0.7%)	Mifflin	35 (4.1%)	731 (0.0%)
Cambria	77 (9.0%)	18,956 (0.8%)	Monroe	59 (6.9%)	59,476 (2.5%)
Cameron	3 (0.4%)	45 (0.0%)	Montgomery	145 (16.9%)	210,686 (8.9%)
Carbon	42 (4.9%)	15,141 (0.6%)	Montour	16 (1.9%)	2,615 (0.1%)
Centre	133 (15.5%)	15,277 (0.6%)	Northampton	64 (7.5%)	69,419 (2.9%)
Chester	143 (16.7%)	84,622 (3.6%)	Northumberland	27 (3.2%)	15,675 (0.7%)
Clarion	79 (9.2%)	2,764 (0.1%)	Perry	19 (2.2%)	7,471 (0.3%)
Clearfield	54 (6.3%)	6,135 (0.3%)	Pike	37 (4.3%)	5,150 (0.2%)
Clinton	19 (2.2%)	1,925 (0.1%)	Potter	33 (3.9%)	875 (0.0%)
Columbia	140 (16.3%)	5,966 (0.3%)	Schuylkill	71 (8.3%)	29,113 (1.2%)
Crawford	31 (3.6%)	6,890 (0.3%)	Snyder	18 (2.1%)	8,560 (0.4%)
Cumberland	75 (8.8%)	29,758 (1.3%)	Somerset	49 (5.7%)	12,234 (0.5%)
Dauphin	147 (17.2%)	91,012 (3.8%)	Sullivan	12 (1.4%)	107 (0.0%)
Delaware	83 (9.7%)	206,894 (8.7%)	Susquehanna	11 (1.3%)	1,611 (0.1%)
Elk	15 (1.8%)	388 (0.0%)	Tioga	12 (1.4%)	1,770 (0.1%)
Erie	37 (4.3%)	67,806 (2.9%)	Union	25 (2.9%)	986 (0.0%)
Fayette	47 (5.5%)	38,869 (1.6%)	Venango	24 (2.8%)	14,176 (0.6%)
Forest	5 (0.6%)	5 (0.0%)	Warren	56 (6.5%)	2,911 (0.1%)
Franklin	62 (7.2%)	17,926 (0.8%)	Washington	69 (8.1%)	86,571 (3.7%)
Fulton	3 (0.4%)	25 (0.0%)	Wayne	58 (6.8%)	6,314 (0.3%)
Greene	9 (1.1%)	12,405 (0.5%)	Westmoreland	86 (10.0%)	9,609 (0.4%)
Huntingdon	31 (3.6%)	2,602 (0.1%)	Wyoming	7 (0.8%)	3,173 (0.1%)
Indiana	62 (7.2%)	8,968 (0.4%)	York	66 (7.7%)	160,688 (6.8%)
Jefferson	113 (13.2%)	3,819 (0.2%)	Statewide	857 (100%)	2,369,423 (100%)
Juniata	11 (1.3%)	1,606 (0.1%)			

TABLE OF DOCKET TYPES, BY COUNTY: 2016

INSTRUCTIONS for how to interpret the data below

The table below displays county statistics on the reported types of dockets (e.g. civil, criminal, etc.) executed by constables. Due to space constraints, the docket types were divided into three categories: criminal, civil, and other. The "other" category comprised the following docket types: landlord/tenant, traffic, non-traffic, miscellaneous, and secure.

Example interpretation: In Adams County, 12 criminal dockets, 209 civil dockets, and 3,283 other dockets were executed by constables. Respectively, these accounted for 0.3%, 6.0%, and 93.7% of all of Adams County's executed dockets in 2016.

County	Criminal Dockets	Civil Dockets	Other Dockets	County	Criminal Dockets	Civil Dockets	Other Dockets
Adams	12 (0.3%)	209 (6.0%)	3,283 (93.7%)	Lackawanna	3 (0.1%)	375 (13.8%)	2,343 (86.1%)
Allegheny	4,016 (7.8%)	2,947 (5.7%)	44,756 (86.5%)	Lancaster	122 (0.4%)	1,386 (4.4%)	30,201 (95.2%)
Armstrong	6 (0.4%)	56 (3.4%)	1,566 (96.2%)	Lawrence	0 (0%)	142 (6.1%)	2,181 (93.9%)
Beaver	0 (0%)	339 (6.5%)	4,889 (93.5%)	Lebanon	0 (0%)	335 (3.5%)	9,212 (96.5%)
Bedford	6 (0.5%)	55 (4.9%)	1,069 (94.6%)	Lehigh	35 (0.1%)	1,491 (4.8%)	29,634 (95.1%)
Berks	1,445 (2.9%)	1,298 (2.6%)	47,132 (94.5%)	Luzerne	15 (0.1%)	1,316 (8.4%)	14,261 (91.5%)
Blair	465 (10.0%)	237 (5.1%)	3,949 (84.9%)	Lycoming	1,300 (22.1%)	525 (8.9%)	4,046 (68.9%)
Bradford	16 (1.0%)	164 (10.5%)	1,377 (88.4%)	McKean	0 (0%)	50 (3.5%)	1,376 (96.5%)
Bucks	4,870 (9.5%)	2,640 (5.1%)	43,985 (85.4%)	Mercer	2 (0.1%)	186 (7.3%)	2,348 (92.6%)
Butler	41 (1.0%)	238 (5.6%)	3,944 (93.4%)	Mifflin	61 (6.9%)	103 (11.6%)	723 (81.5%)
Cambria	70 (1.7%)	299 (7.2%)	3,810 (91.2%)	Monroe	1 (0.0%)	855 (9.0%)	8,655 (91.0%)
Cameron	0 (0%)	11 (84.6%)	2 (15.4%)	Montgomery	8 (0.0%)	2,578 (9.2%)	25,524 (90.8%)
Carbon	0 (0%)	261 (7.5%)	3,206 (92.5%)	Montour	2 (0.3%)	13 (2.2%)	586 (97.5%)
Centre	0 (0%)	79 (2.1%)	3,758 (97.9%)	Northampton	1,657 (7.1%)	943 (4.1%)	20,650 (88.8%)
Chester	2 (0.0%)	1,425 (7.6%)	17,352 (92.4%)	Northumberland	540 (14.4%)	193 (5.1%)	3,030 (80.5%)
Clarion	2 (0.4%)	28 (6.2%)	422 (93.4%)	Perry	1 (0.2%)	82 (4.5%)	1,734 (95.4%)
Clearfield	4 (0.5%)	119 (13.6%)	750 (85.9%)	Pike	0 (0%)	249 (31.4%)	545 (68.6%)
Clinton	0 (0%)	23 (7.5%)	282 (92.5%)	Potter	0 (0%)	28 (28.6%)	70 (71.4%)
Columbia	0 (0%)	1 (0.1%)	933 (99.9%)	Schuylkill	1 (0.0%)	525 (7.5%)	6,488 (92.5%)
Crawford	1 (0.1%)	172 (9.5%)	1,632 (90.4%)	Snyder	27 (1.5%)	78 (4.3%)	1,696 (94.2%)
Cumberland	5 (0.1%)	745 (12.3%)	5,291 (87.6%)	Somerset	0 (0%)	124 (4.0%)	2,956 (96.0%)
Dauphin	6 (0.0%)	1,258 (7.3%)	16,055 (92.7%)	Sullivan	0 (0%)	0 (0%)	27 (100%)
Delaware	11 (0.0%)	2,315 (5.4%)	40,188 (94.5%)	Susquehanna	0 (0%)	35 (16.9%)	172 (83.1%)
Elk	0 (0%)	32 (18.2%)	144 (81.8%)	Tioga	0 (0%)	85 (14.4%)	501 (85.1%)
Erie	448 (3.8%)	916 (7.8%)	10,327 (88.3%)	Union	56 (17.2%)	36 (11.1%)	233 (71.7%)
Fayette	67 (0.6%)	289 (2.7%)	10,324 (96.7%)	Venango	6 (0.2%)	23 (0.7%)	3,238 (99.1%)
Forest	0 (0%)	1 (100%)	0 (0.0%)	Warren	4 (0.6%)	115 (17.0%)	556 (82.4%)
Franklin	10 (0.2%)	435 (9.3%)	4,222 (90.5%)	Washington	789 (9.4%)	342 (4.1%)	7,223 (86.5%)
Fulton	32 (58.2%)	4 (7.3%)	19 (34.5%)	Wayne	7 (0.6%)	99 (8.3%)	1,086 (91.1%)
Greene	9 (0.3%)	61 (2.3%)	2,632 (97.4%)	Westmoreland	5 (0.2%)	594 (22.4%)	2,057 (77.4%)
Huntingdon	0 (0%)	44 (7.2%)	569 (92.8%)	Wyoming	0 (0%)	89 (11.7%)	671 (88.3%)
Indiana	1 (0.0%)	132 (6.2%)	1,985 (93.7%)	York	1,151 (3.6%)	2,546 (7.9%)	28,513 (88.5%)
Jefferson	0 (0%)	87 (9.3%)	850 (90.7%)	Statewide	17,341 (3.2%)	32,511 (6.0%)	493,578 (90.8%)
Juniata	0 (0%)	50 (12.9%)	339 (87.1%)				