2022 Criminal Justice Advisory Board Conference

22 Years of Data on *Enola*: Exploring this Paradoxical Prison Suicide Risk Factor

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Educational Objectives

• 1.) Analyze historical suicide data from Pennsylvania Department of Corrections

- 2.) Identify and discuss the main categories of how individuals are celled in Pennsylvania State prisons.
- 3.) Synthesize operational implications of each of the main housing categories and solutions to mitigate suicide risk in prison.



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Issues to address up front:

Challenge yourself to believe that there is more to learn about Suicide Prevention in Corrections than we already know.



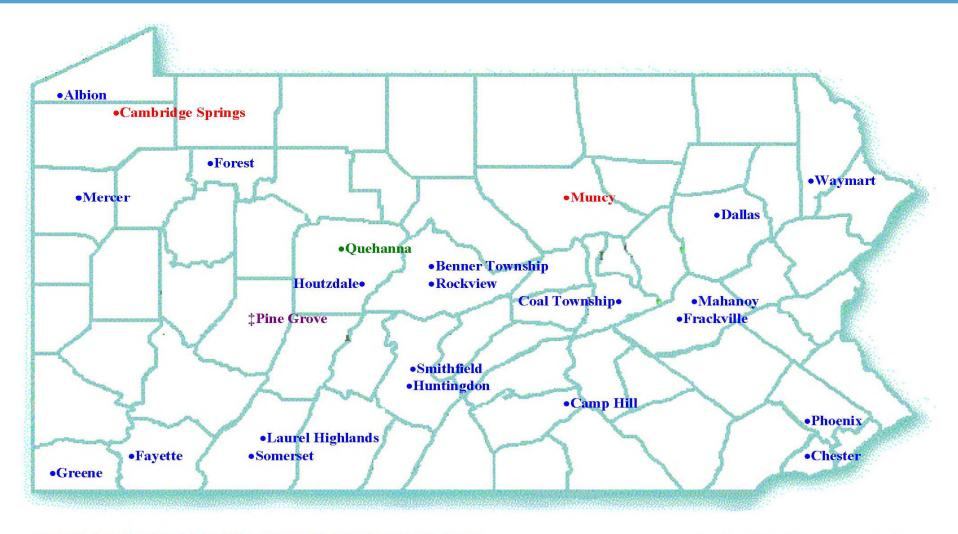
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Issues to address up front:

I'm not suggesting that everything else related to Suicide Prevention (Hayes, 1999) simply stops.



Pennsylvania Department of Corrections



•Male Institution •Female Institution ‡Young Adult Offender Institution •Co-ed Institution

Locations depicted on map are approximate



Overview of PA DOC Population by Mental Health Roster

Mental Health/Intellectual Disability (MH/ID) classification rosters: A. B. C. D.

Total Male Population:34,184 or95%Total Female Population:1801 or5%Total Population:35,985

Males on MH/ID (C+D) Roster: 12,333/34,184 = 36.1%

Females on MH/ID (C+D) Roster: 1162/1801 = 64.5%

Total MH/ID (C+D) Roster: 13,495/35,985 = 37.5%

Seriously Mentally III (**D**) **Males**: **2576**/34,184 = **7.5%**

Seriously Mentally Ill (**D**) Females: 233/1801 = 12.9%

Total Seriously Mentally Ill Patients: **2809**/35,985 = 7.8%

Data as of 1.31.2022



Suicide Risk

• What is Suicide Risk?

• How do we complete a Suicide Risk Assessment?

• In general, why is Suicide Risk Assessment difficult?

• Why is Suicide Risk Assessment difficult with a prison population?

• SRAs: Finding the people "who aren't raising their hand."

The Prison Setting and Suicide Risk

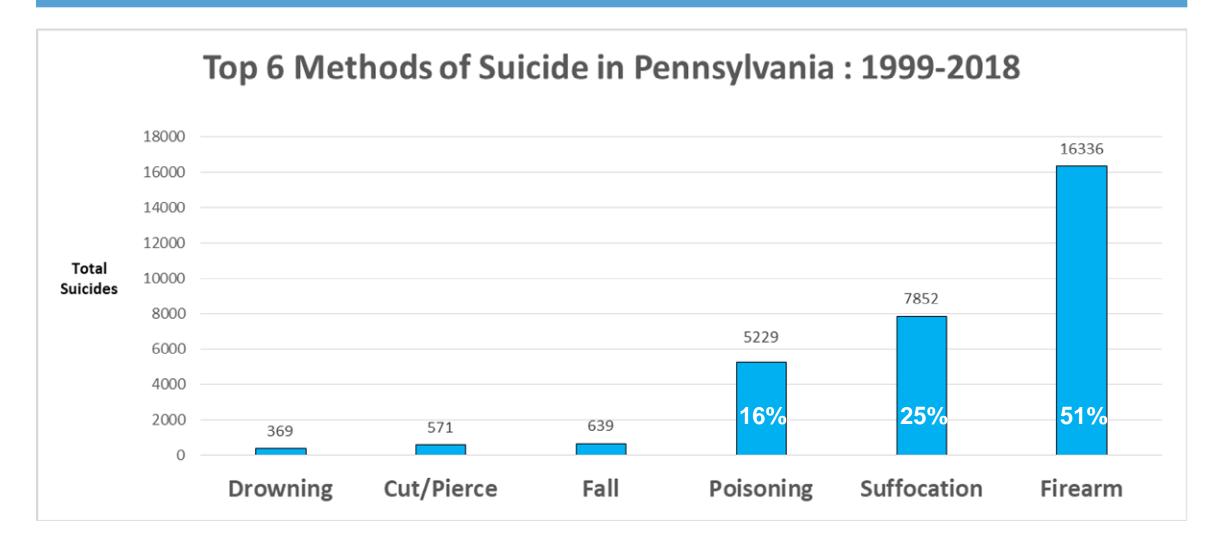
• Importation vs. Deprivation

• Although similar, Suicide Prevention interventions, especially those targeted at the *environment of prison*, must be different than those established in the community.

Prison is not the community.

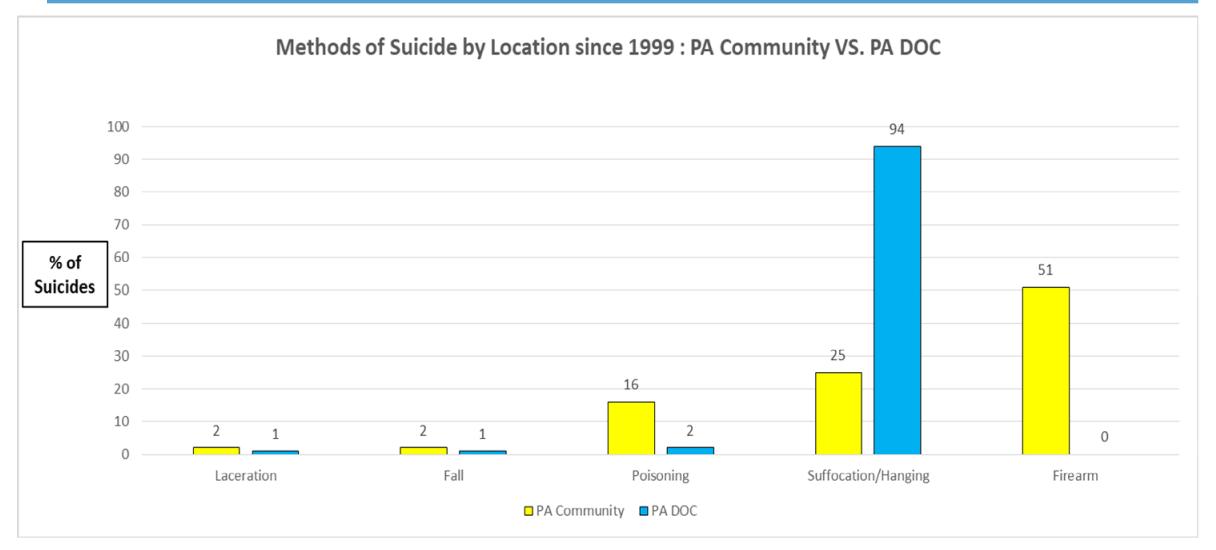


Suicides in the Pennsylvania Community





Method of Suicide: PA Community vs. PA DOC





What was the Problem?

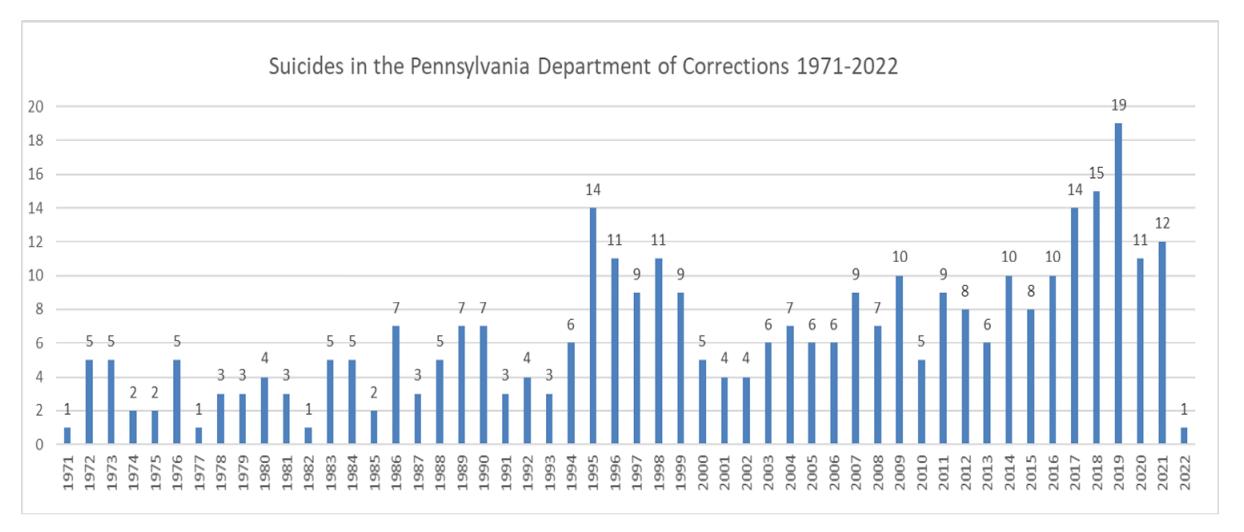
• In the first 90 days of 2018, the PADOC had a "cluster" of suicides.

• External experts retained to review the cases. Reports and recommendations generated.

• Simultaneously, the DOC Psychology Office did a comprehensive review of existing (i.e., and mined non-existent) system data to determine if we were missing something.



Suicides in PADOC During the Past 50 Years



Suicide Prevention Data Analysis

PA DOC Suicides since 2007: 154

- History of psych treatment: 74%
- Time between last MH contact and suicide: 72% (occurred in less than 30 days)
- History of substance abuse: 70%
- Object used for suicide bedsheet: 71%
- Individual on MH caseload: 69%
- Individual on psychotropic: 58%
- History of SSA or SIB: 50%
- General Population: 48%
- Restricted Housing Unit: 46%
- History of trauma or abuse: 34%
- Psych turmoil: 31%
- Other stressors: 27%

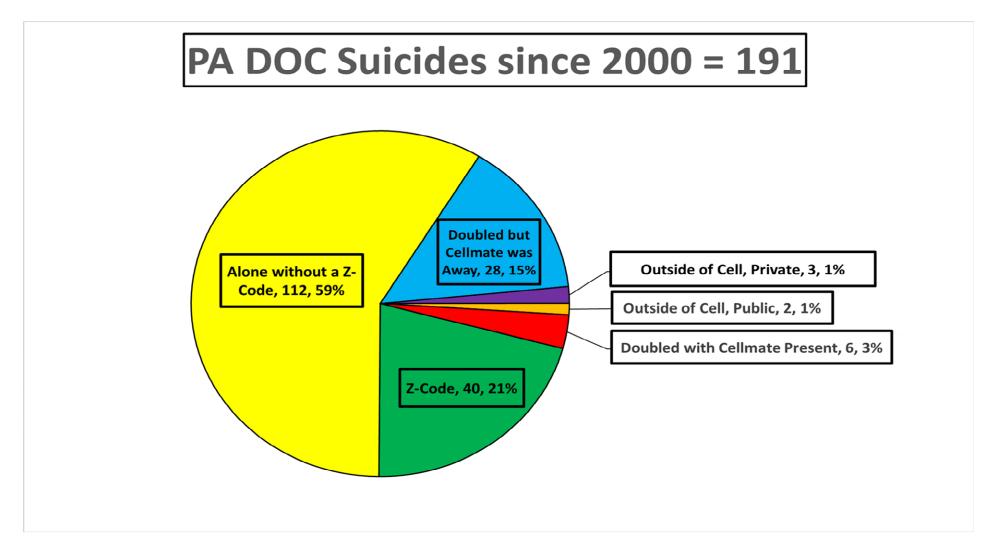
- Recent change in psych meds: 24%
- Double Cell: 23%
- Depressive symptoms: 22%
- Agitation at time of suicide: 18%
- Recently received bad news: 17%
- SIB prior to suicide: 15%
- Recent conflict with other individuals: 12%
- Hopelessness at time of suicide: 12%
- History of family suicide: 8%
- Alienation: 7%
- Psychotic symptoms: 5%
- Sudden change in MSE: 5%
- Suicide plan identified: 5%



Misunderstanding of "Double Celled"

- Initial review of Suicide Cluster = 40% (i.e., 2/5) were double celled.
- Double checked work, and it turned out that only 1/5 were double celled, at the time of death.
- Discovery of "Double Celled but Cellmate Away". What is this?
- Re-reviewed all suicide cases to determine <u>celling status</u> at the time of death.

PA DOC Suicides since 2000



Brief Historical Review of Z-Code Policy

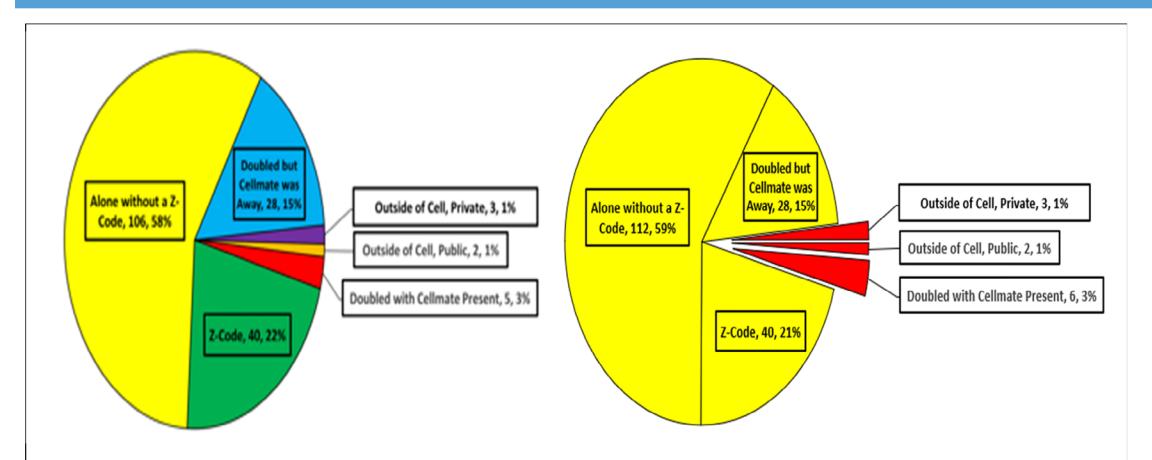
11.2.1, Reception and Classification Procedures Manual Section 5 – Single-Celling ("Z" Code) and Double-Celling Housing

C. Evaluating and Processing Inmates for Single Cell Status ("Z" Code)

- Any inmate who meets any of the following criteria shall be carefully reviewed by staff and considered for Program Code "Z" housing classification.¹
 - a. An inmate who is evaluated by psychiatric or psychological staff as having mental health problems.² Examples include the following:
 - dangerous to self;
 - (2) dangerous to others;
 - (3) self-mutilative; and/or
 - (4) unable to care for self.
 - An inmate with certain medical conditions (an infectious disease, colostomy, etc.), indicating a possible need for a single cell.³
 - An inmate who staff believes may be victimized as a result of double-celling, multiple celling, or placement in a dormitory.⁴
 - d. An inmate who has a documented history of aggressive or predatory behavior towards cell partners or who staff have reason to believe would exhibit assaultive or predatory behavior towards cell partners.⁵



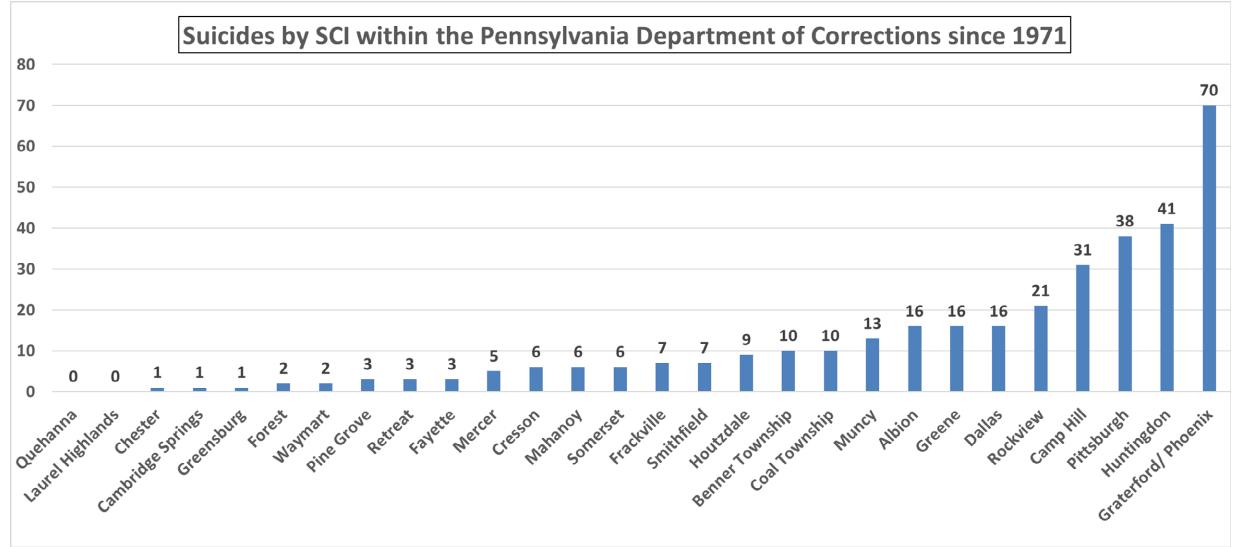
PA DOC Suicides and Being Alone in a Cell



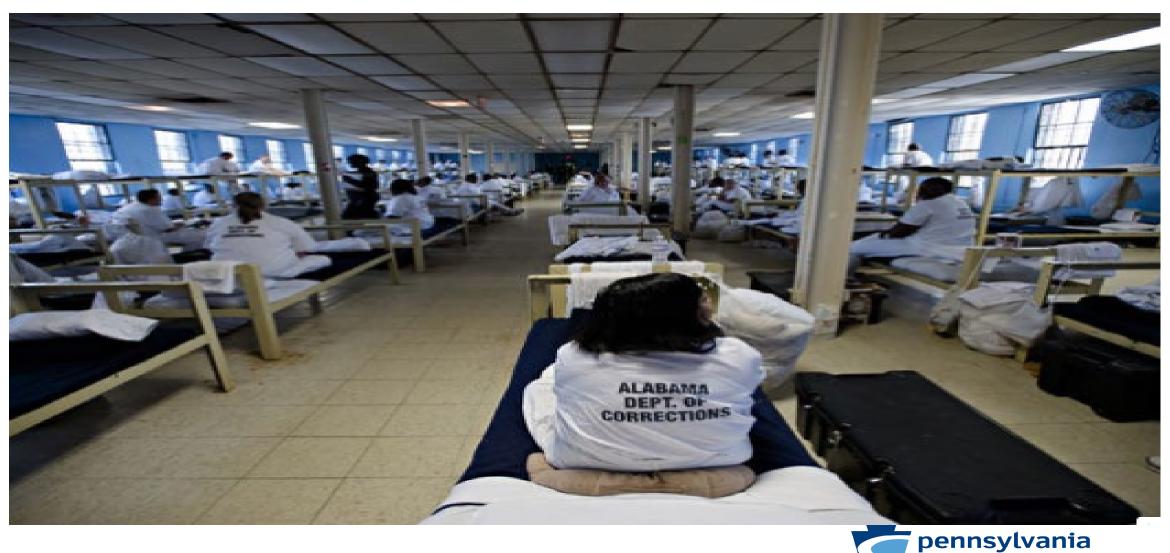
94% of all 191 Suicides (i.e., 180 of 191) that have occurred in the PA DOC since 2000, were housed *ALONE in a Cell* at the time of their Suicide.



Suicides by SCI from 1971-2022



Awareness of Physical Plant



Physical Plant Limitations that Create Alone





Implications of Covid-19 Pandemic

(PRE-COVID) October 29rd of 2018 to February 29th of 2020 (~16 months: 25 Suicides) vs.

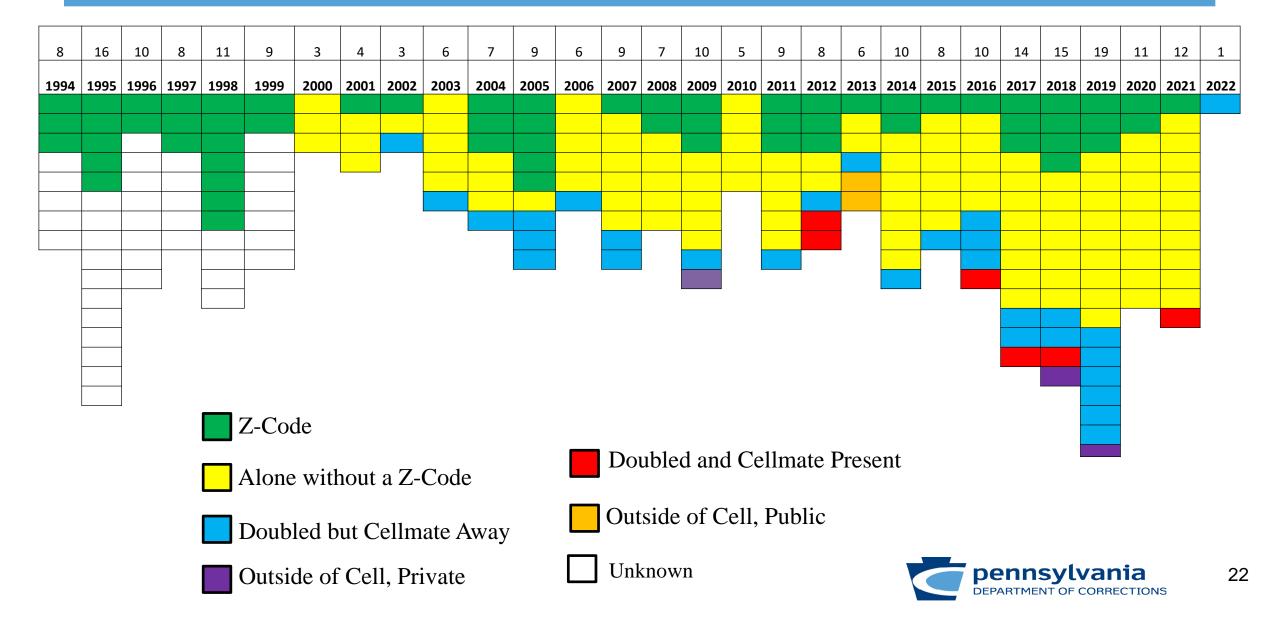
(<u>Life of COVID</u>) March 1st of 2020 to June 9th of 2021 (~16 Months: **12 Suicides**)

25 Suicides vs. 12 Suicides

How do we explain this MORE THAN 50% reduction in Suicides, during arguably one of the most stressful times in history?

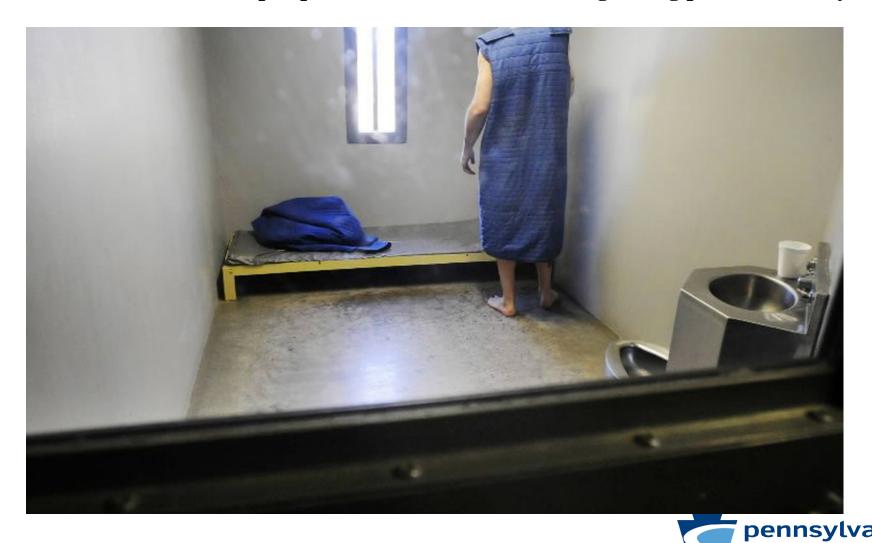


Suicides per Year, per ALONE TYPE



Housing for those at Highest Suicide Risk

How does "Suicide Watch" help explain or contradict the findings being presented today?



Housing for those at Highest Suicide Risk





Well, why?

Why do we think prison suicides happen in this setting so rarely?



- 1.) Cellmate may Rescue/Intervene
- 2.) Cellmate may Call for Help
- 3.) Cellmate Companionship may develop
- 4.) Protection created by cellmate's presence
- 5.) Protection against fluctuating risk of suicide & inaccurate assessments of risk
- 6.) Protects against false deniers

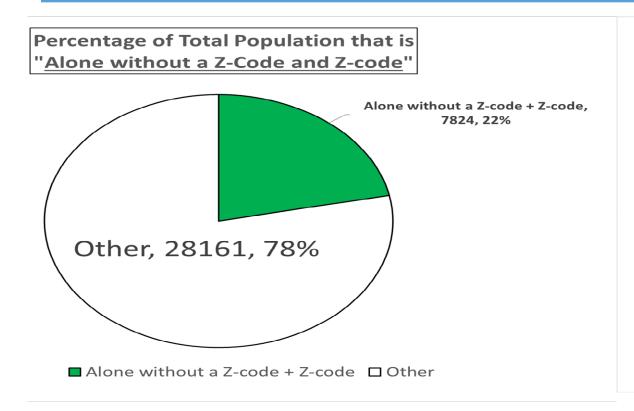
Why do we think prison suicides happen in this setting so often?

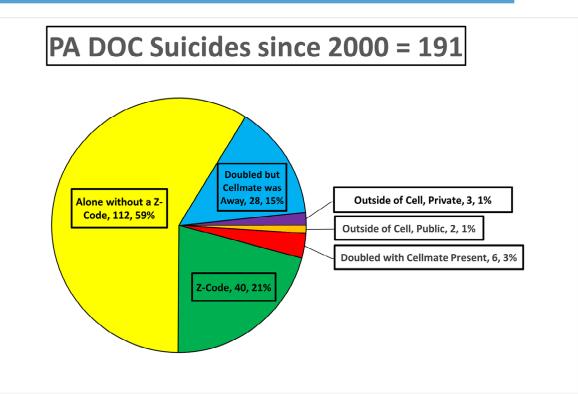


- 1.) No Cellmate Rescue Opportunity
- 2.) No Cellmate Call for Help Opportunity
- 3.) No Cellmate Companionship Opportunity
- 4.) **No** Cellmate Protection through their Presence
- 5.) No protection against fluctuating risk of suicide & inaccurate assessments of risk
- 6.) No protection against false deniers
- 7.) Hanging, as a suicide method, is very lethal.
- 8.) Violent people are at increased risk for suicide_
- 9.) Other



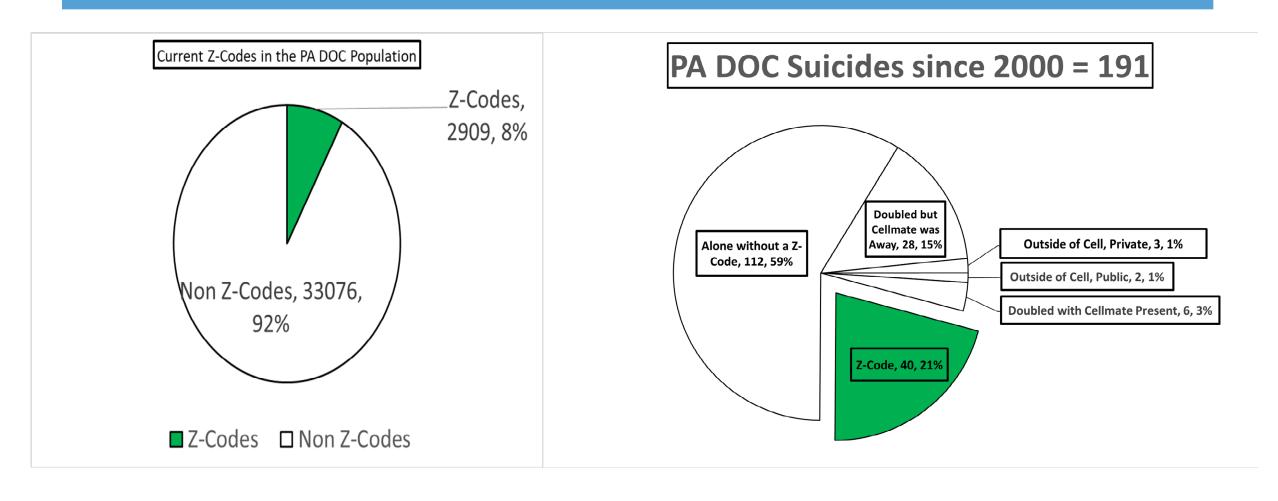
The Protective Strength of Having a Cellmate...and that Cellmate being PRESENT





- Together, individuals that are either housed Alone without a Z-Code or with a Z-code, account for 22% of our population, but account for 80% of our suicides.
- Similarly, those individuals that are Double Celled, make up approximately 78% of our population, but only account for approximately 18% of Suicides.

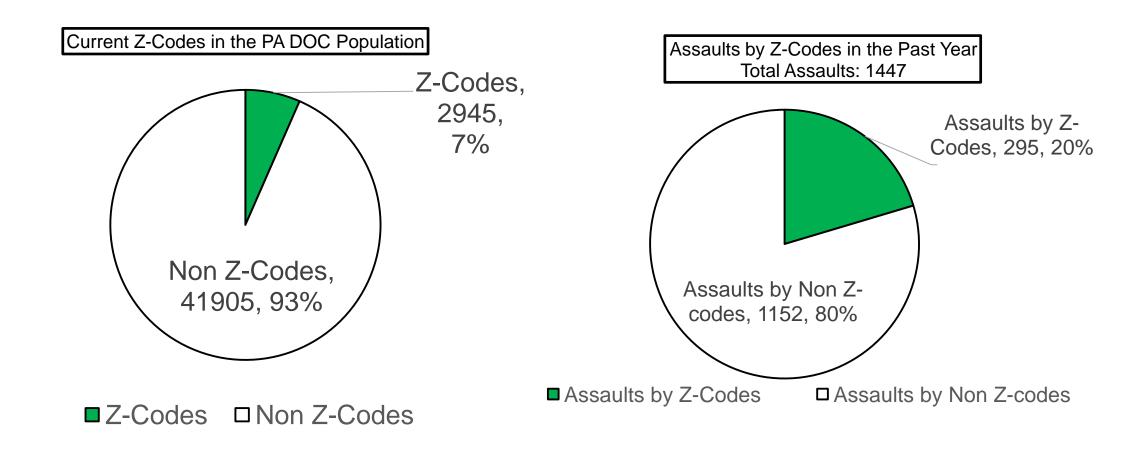
Z-Codes in Population vs. Z-Code Suicides



This ~8% of our Population has accounted for ~21% of Suicides



Z-Codes in Population vs. Assaults by **Z-Codes** (after having the **Z-Code**)

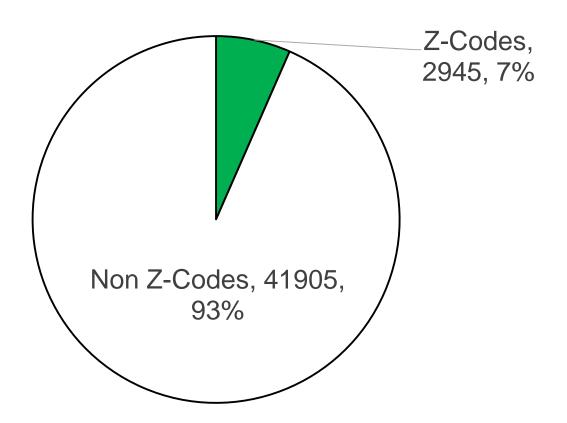


This 7% of the Population accounted for 20% of Assaults (2019).



Z-Codes in Population vs. Staff Assaults by Z-Codes

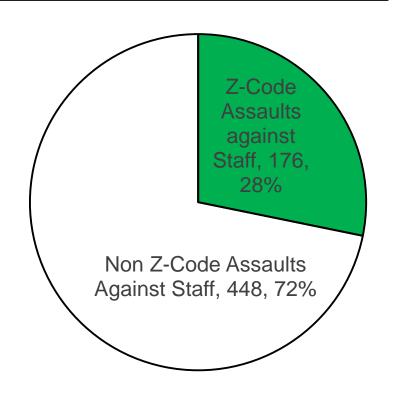
Current Z-Codes in the PA DOC Population



■ Z-Codes □ Non Z-Codes

This 7% of the Population accounted for 28% of Assaults against Staff.

Z-Code Assaults Against Staff
Total Assaults Against Staff in last year: 624

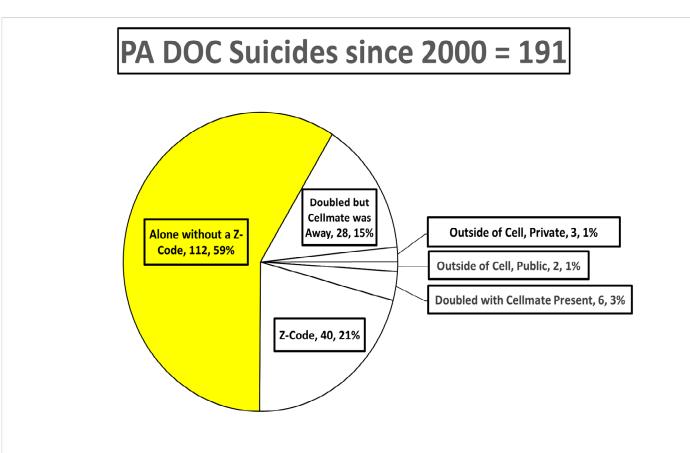


■ Z-Code Assaults against Staff■ Non Z-Code Assaults Against Staff



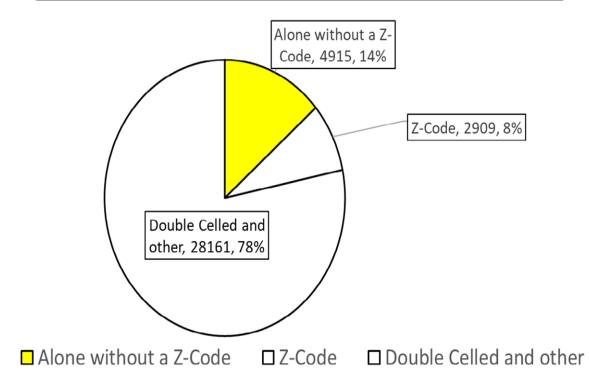
Alone without a Z-Code



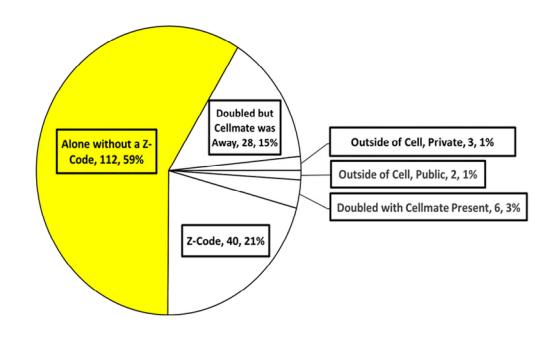


ALONE without a **Z-Code**

Percentage of Total Population that is "Alone without a Z-Code"



PA DOC Suicides since 2000 = 191



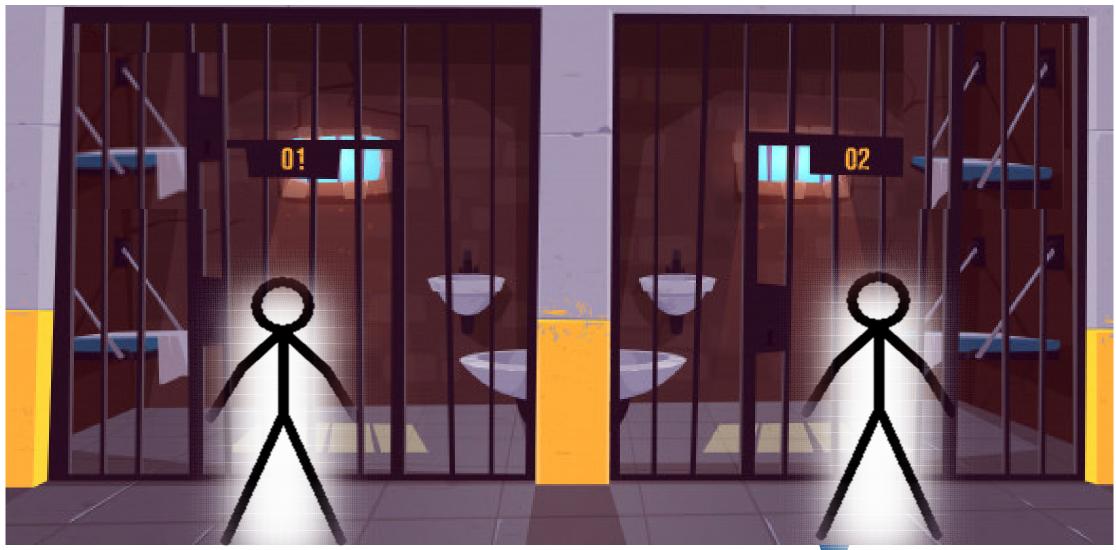
This ~14% of our population has accounted for 58% of our Suicides.



Prison Housing Dilemma



PhD-Option 1



PhD-Option 2



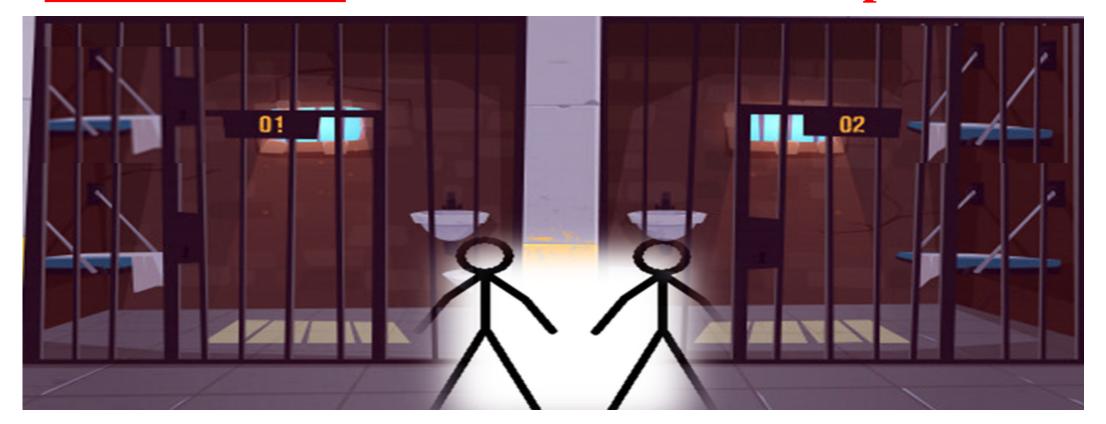
What should we be considering when we decide to put someone ALONE?

When faced with the *PRISON HOUSING DILEMMA*, what *primary* questions need to be analyzed to make a SAFE housing decision?



QUESTION 1:

Is at least *one person* deemed to be <u>too dangerous</u> <u>towards others</u> to be celled with another person?



What should we be considering when making housing decisions?

QUESTION 2:

Is at least *one person* deemed to be too dangerous towards *themselves* to be housed ALONE?



Question 1 (YES, at least one is too Dangerous towards OTHERS)



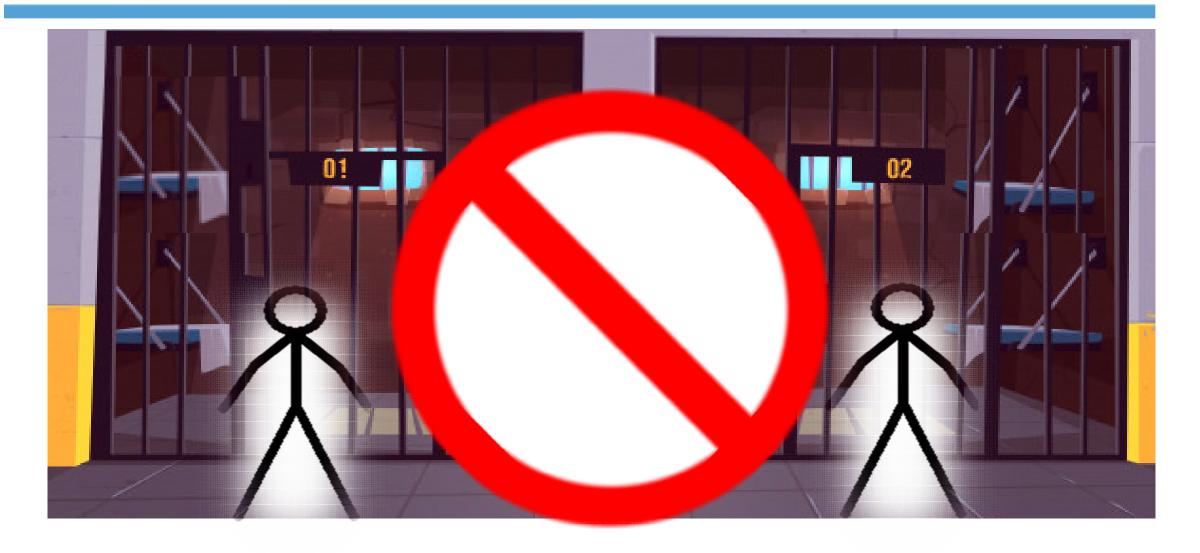
Question 1 (NO. Neither are too Dangerous towards OTHERS)



Question 2: YES, at least one is too Dangerous towards THEMSELVES



Question 2: NO. Neither are too dangerous towards THEMSELVES.





What should we be considering when making housing decisions?

QUESTION 1 & 2 Together:

Is at least *one individual* deemed to be <u>too dangerous towards</u> <u>others</u> to be housed together OR <u>too dangerous towards</u> <u>themselves</u> (i.e., too high of a suicide risk) to be housed alone?



Main Takeaway from Prison Housing Dilemma

When making prison celling decisions, we can't simply assess risk of dangerousness to others and make a decision to mitigate risk of dangerousness to others without simultaneously contemplating **risk of suicide** into this analysis, as our primary tool of mitigating risk of dangerousness to others is single cell placement, which appears to unintentionally and inadvertently contribute to increased risk of suicide.



Some context of the TWO QUESTIONS...COMMUNITY

Homicides in the Community vs. Suicides in the Community

Homicides from 1981-2019

1981-1998: 397,912

<u>1999-2019: 372,186</u>

770,098 Homicides

Suicides from 1981-2019

1981-1998: 542,952

<u>1999-2019: 792,871</u>

1,335,823 Suicides

In the community within the United States, over the last 40 years, there have been twice as many suicides as homicides (CDC, 2021).



Some context of the TWO QUESTIONS...CORRECTIONS

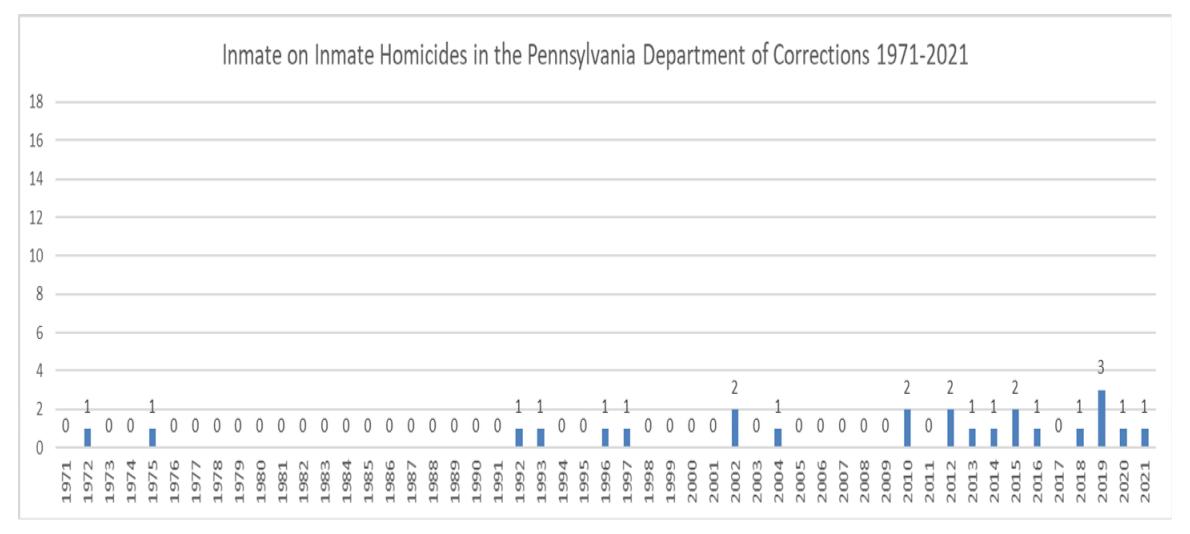
Number of deaths in state and federal correctional facilities, by cause of death, 2001-2016 (Bureau of Justice Statistics, 2016)

Suicides: 3300

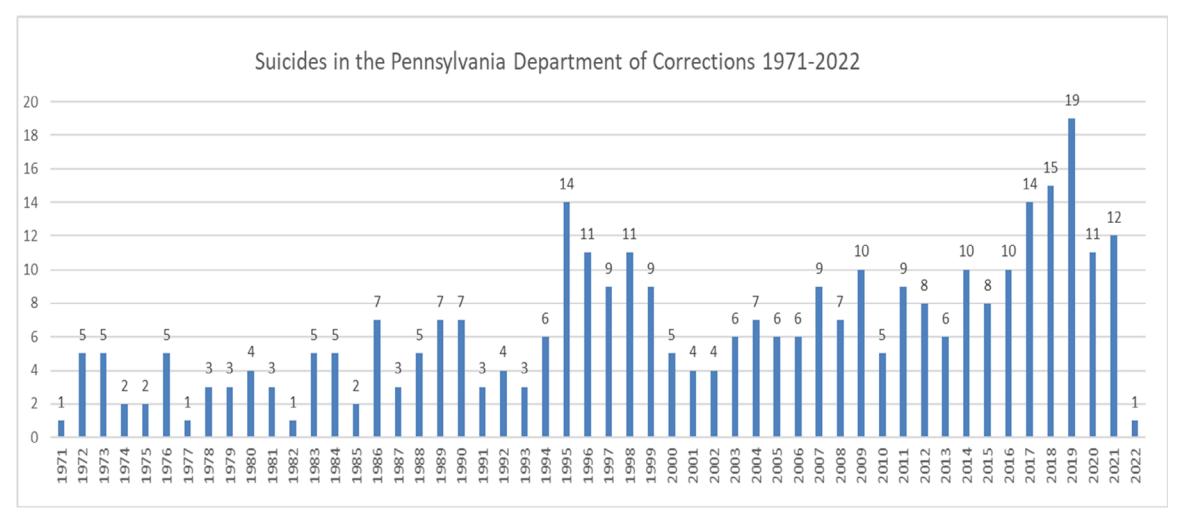
Homicides: 1024

Across the United States and all (i.e., reporting) state Departments of Corrections during a recent 16 year period, there have been three times as many suicides as homicides.

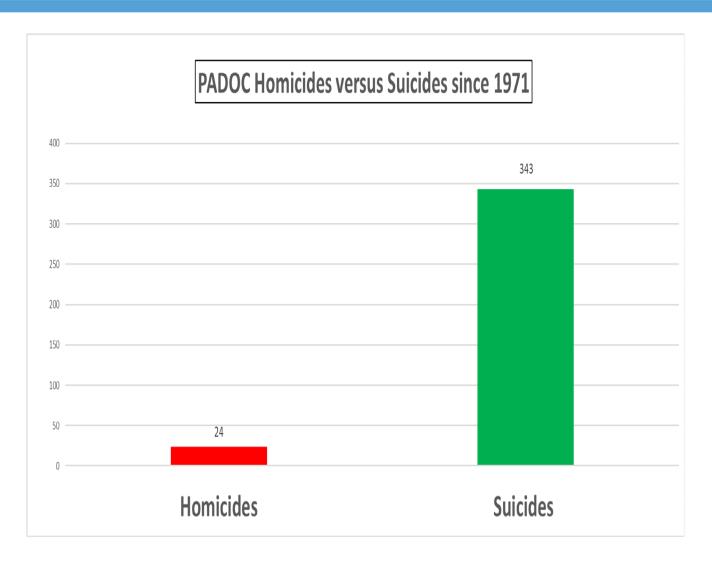
Question 1: Is at least one person too dangerous towards others to be celled with another person?



QUESTION 2: Is the individual too dangerous <u>towards themselves to be alone?</u>



Some context of the TWO QUESTIONS...





Operational issues that we need to further contemplate:

- 1.) Despite existing safeguards and procedures for monitoring safety, suicide risk (i.e., known or unknown) appears to be highest among those individuals housed alone in a cell.
- 2.) Even when an individual is **double celled**, there are many instances when an individual's cellmate leaves the cell, which results in an individual being ALONE.
- 3.) The protective factor of being double celled is strongest when both individuals are present in the cell and weakest (i.e., though its still helps) when one individual is away.
- 4.) Individuals **rarely** die by suicide when under close or constant observation by DOC staff and **rarely** die by suicide when their cellmate is present.
- 5.) Doubling **everyone** up or believing that no one will ever be alone, **is NOT feasible or practical**...and actually, doubling everyone up would not completely solve our problem because of general movement in prison.

Operational issues that we need to further contemplate:

6.) HOW DO WE ENHANCE THE SAFETY OF INDIVIDUALS THAT ARE HOUSED ALONE?



Systemic Changes related to Single Celling and Alone

- Individuals may no longer be given a **Z-code** for reasons related *only* to mental illness.
- Individuals may no longer be given a **Z-code** *only* because of any type of **self-injury**, **self-mutilation**, **assessment of dangerousness to self**, **or inability to care for self**; these are reasons individuals should **not** be celled alone.
- Institutions are to commence meaningful reviews of individuals <u>single celled</u> <u>without</u> a <u>Z-code</u>, for the purpose of identifying individuals that can be <u>safely</u> double celled <u>instead of being celled ALONE out of convenience</u>.
- **Increased frequency of security rounds** on all L-5 Units statewide, to once every 15 minutes (i.e., intermittently, so as not to develop a pattern) with special emphasis on those individuals housed alone.
- Increased offering of out of cell, clinical encounters with *individuals housed alone* on L-5 units by assigning additional Psychology staff to these units.
- **Development of enhanced Psychological Evaluation for Z-Codes**, which includes a SRA, Violence Risk Assessment, Review of Objective Testing, Review of Records, Patient Interview, and discussion with other staff members who know the patient.



Best Practices

- 1. Safely double cell when we can (i.e., consider as a default practice), and strive to avoid housing alone out of convenience.
- 2. Unit Managers MUST communicate (i.e., BETWEEN blocks) in order to facilitate **safe** double celling, when indicated.
- 3. Encourage informal resolution for *refusing to take a cellmate*
- 4. Review the frequency of rounds in ALL post orders.
- 5. If possible, congregate singles, then enhance frequency of rounds.
- 6. CO's doing security rounds are encouraged to pay extra attention to those who are housed alone.



Best Practices

- 7. Understand the consequences of a Z-Code and realize we have options.
- 8. Know our cells, (e.g., ADA, Single Beds, MOC/POC, Camera, etc.), know our vulnerabilities (Z-Codes & Alone without a Z-Code), and monitor them regularly. Discuss and report during department meetings.
- 9. During our weekly tours, make this issue part of our review. Check the boards and ask: "Show me your Z's and Alone out of Convenience".
- 10. During tours and department meetings, emphasize to our staff, including UMs and COs, the serious risk associated with housing individuals ALONE. Emphasize that "easier" (i.e., convenience) is not better.

Best Practices

- 11. Be strategic with **dorm style** housing selections. Use this to our advantage, when possible.
- 12. Set the tone from reception: (safely) double celling should be expected.
- 13. Know who is alone: Focus and Inform Rounds.
- 14. Reward people for taking a cellmate. Be creative.
- 15. If we have a block with single cells only (i.e., due to physical plant or otherwise), post orders should reflect more frequent rounds than blocks with double cells.
- 16. If you have cells with only one bed in them (i.e., and they are not ADA cells, etc.), consider whether or not these cells need to be online/consider installing second bed.
- 17. Consider taking a "Universal Precautions" approach to understanding suicide risk within Prison, when it comes to basic housing decisions.

References

Centers for Disease Control and Prevention. (2021). Web-based injury statistics query and reporting system (WISQARS). *Fatal injury reports, national, regional and state, 1981-2019*. Retrieved from https://webappa.cdc.gov/sasweb/ncipc/mortrate.html

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